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Evaluation of transport carbon efficiency, reduction potential, and influencing factors in Africa

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1 Evaluation of transport carbon efficiency, reduction potential, and influencing 2 factors in Africa

3 Abstract

4 Africa aims to promote low emission development pathways. As the second-highest CO₂
5 emitting sector and contributing to an annual average pollution cost of 6.14% of GDP, the
6 transport sector poses a major barrier to sustainable growth. Enhancing transport carbon
7 emission efficiency is essential for achieving both sustainable growth and emission
8 reduction; however, empirical insights regarding Africa remain limited. Therefore, this
9 study employs non-parametric metafrontier technique to assess transport carbon efficiency,
10 reduction potentials, and sources of emission reduction potentials across forty African
11 countries from 2000 to 2020. Panel regression is employed to identify external factors
12 influencing regional carbon efficiency. The findings reveal that transport carbon efficiency
13 (TCE) in Africa averages 0.372, indicating low performance. Central Africa leads the
14 continent's optimal green production technology based on the technology gap ratio, closely
15 followed by Southern Africa. Moreover, the potential for CO₂ emission reduction is
16 estimated at 74.479 % of total TCE, averaging 5583.649 kt annually. Over two-thirds of
17 the emission reduction potential is attributed to addressing management inefficiencies.
18 External influencing factors on TCE exhibit regional heterogeneity. Transport value-added
19 improves TCE in all regions, while energy intensity and renewable energy diminishes it.
20 Sulphur content in diesel, Urbanization, institutional quality, business relations, structural
21 change, and FDI have mixed effects. The findings underscore the need for targeted policies
22 to boost carbon efficiency and align transport planning with regional priorities.

23

24 Keywords

25 Africa transportation; Meta frontier analysis; Carbon efficiency; CO₂ emission potential
26 reduction; Influencing factors

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34 **1. Introduction**

35 Africa has long endured the impacts of climate change and remains particularly
36 vulnerable to further global temperature increases. Projections suggest that a 1°C to 4°C
37 rise could result in a significant decline of 2.25% to 12.12% in gross domestic product
38 (GDP) (WMO, 2019). In response, the African Union introduced its comprehensive
39 Climate Change Strategy (2022–2032) in February 2022, aiming to promote low emission
40 and climate resilient development pathways (African Union, 2022, 2009; EPRS, 2022)¹.
41 Among the key areas for transformation, the transport industry is more crucial in climate
42 change mitigation and sustainable growth. It contributes about 26% of Africa's CO₂
43 emissions from fossil fuel combustion, second only to the power sector, with average
44 emission growth rate of 3.94%, exceeding all other sectors from 2010 to 2018 (see Fig.1)
45 (EDGAR, 2023). Besides CO₂, the transport industry is a major source of pollution in Africa.
46 Outdoor air pollution causes 383,420 deaths annually, and total air pollution lowers
47 Africa's GDP by an average of 6.14% each year (World Bank, 2022). Moreover, the
48 commencement of trade under the Africa Free Trade Agreement in 2021, combined with
49 rising mineral extraction (for green technology construction), the influx of used imported
50 vehicles, and rapid urban population growth (IEA, 2023; Naré and Kamakaté, 2017), are
51 poised to drive a new wave of transport carbon emissions. In this regard, economies need
52 to pursue growth that fully incorporates the principles of sustainability (the core of carbon

¹ Other notable initiatives, agents, and forums on transport such as 2004 strategic plan, 2008 environment ministers conferences, 2008 Algeria transport Ministers transport forum, 2015 AfDB sustainable transport conference, African Development Bank and Africa Transport Policy Program, United Nations Environment Program for Africa African Union Agenda 2063 (African Union, 2009, 2008; AMCEN, 2008; DoT, 2018; UN for Africa, 2011), and among others have prioritized efficiency and policies to curtail its related environmental impacts.

53 efficiency), while also understanding the influence of key driving factors in Africa's low-
54 carbon trajectory.

55 Prior literature underscores the importance of efficiency improvements and
56 transport technologies like electric vehicles (EV) in reducing the environmental impacts of
57 the transport sector (Wang et al., 2024a). However, as noted by Collett et al. (2021) and
58 Hull et al. (2024), the adoption of electric mobility in Africa remains limited or non-
59 existent due to inadequate electricity infrastructure and capital constraints. Additionally,
60 concerns regarding EV battery charging capacity and recycling and consumers' value
61 orientation remain significant (Wang et al., 2024b, 2023). Hence, enhancing emission
62 efficiency is more economically effective in meeting emission targets amid competing
63 developmental priorities in Africa.

64 In this study, carbon efficiency illustrates how the transport industry balances
65 inputs (like energy, land, and capital), positive output (such as GDP), and negative output
66 (like CO₂ emissions) in the production process (Wu et al., 2017). This approach allows
67 producers to meet carbon reduction goals while aligning economic and environmental
68 objectives. However, although researchers have contributed to the analysis of carbon
69 efficiency in the transport industry (Bai et al., 2023; Feng and Wang, 2018; Liu et al., 2017),
70 research on Africa has not thoroughly analyzed CO₂ emissions within a multifactorial
71 production framework, and related efficiency studies often overlook undesirable outputs
72 (Barros and Wanke, 2015) or fail to focus extensively on Africa. For example, Adams et
73 al. (2020), and Wang et al. (2020a) treated CO₂ emissions only as partial indicators—such
74 as CO₂ emission intensity or as a specific variable—to reflect sustainable transport. Tamaki
75 et al. (2019) assessed urban transport efficiency in just four African cities, while Wang et

76 al. (2020) focused solely on Egypt out of 51 Belt and Road economies when evaluating
77 carbon intensity. Additionally, the factors influencing transport-related CO₂ emissions
78 remain inconclusive, reflecting the variations across different regions (Adams et al., 2020;
79 Button et al., 2019; Nchofoung and Asongu, 2022). This research **seeks to** close this gap
80 by addressing several critical questions: How has carbon efficiency in Africa's transport
81 industry evolved over the study period (improved or declined?), considering geographical
82 heterogeneity? What is the potential for carbon emission reduction in Africa's transport
83 sector, both in percentage and absolute terms?, what are the primary drivers contributing
84 to potential CO₂ emission reductions? What external factors influence transport carbon
85 efficiency?

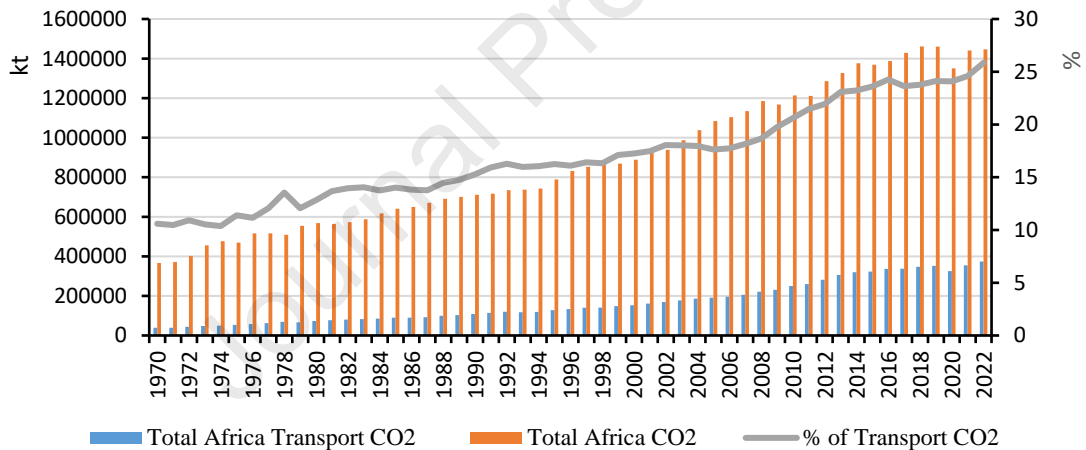
86 To address the above questions, we contribute to literature by examining carbon
87 efficiency, CO₂ emissions contraction potential, and sources of emission reduction
88 potentials using non parametric metafrontier technique of forty (40) African countries over
89 2000-2020, considering regional technology heterogeneity. External factors that influence
90 transport carbon efficiency are also examined. **In particular, first**, the study improves
91 understanding of total factor carbon efficiency framework by considering the production
92 process in measuring transport carbon efficiency. Unlike single-factor indices (e.g., CO₂
93 intensity), it considers CO₂ emissions, economic development, energy structure, and
94 element replacement, offering a broader view of emission performance. The approach aims
95 to reduce emissions while enhancing economic output, promoting high-quality
96 development. **Second**, the study emphasizes the importance of utilizing a metaproduction
97 function to address performance incomparability across groups. Unlike conventional
98 efficiency studies, this research integrates ex ante information into metafrontier carbon

99 efficiency analysis, acknowledging the challenge of comparing efficiency among
100 Decision-Making Units (DMUs) using different technologies. There exist considerable
101 developmental and transport infrastructure differences among geographical regions Africa.
102 Specifically, the average Transport Composite Index in 2022 for North Africa is 23.189%,
103 West Africa is 6.885%, South Africa is 11.42%, East Africa is 11.08127%, and Central
104 Africa is 5.779% (see Table 1). These variances, often overlooked in traditional non
105 parametric Data Envelopment Analysis (DEA) methods employed in similar studies, are
106 accounted for in our analysis (Demir et al., 2022; Tamaki et al., 2019; Wang and He, 2017).
107 **Third**, the study constructs carbon emission abatement potentials across regions and
108 decomposes the potential for reducing CO₂ emissions under the Meta production frontier
109 into management and technology gap inefficiencies. This analysis offers policymakers
110 fresh insights into CO₂ quotas and potential carbon contraction sources, which are crucial
111 for energy savings policies in the transport sector. **Fourth**, to analyse the impact of external
112 factors on transport carbon emissions efficiency, we utilized a panel fixed effect regression
113 model. Building on existing literature, the authors incorporated factors such as sulphur
114 content in diesel, natural resource rent, structural changes, institutional quality, transport
115 share of renewable consumption, valued added, urbanization, business regulation, FDI,
116 transport energy intensity, and human capital. By accounting for geographic heterogeneity,
117 this analysis enhances the understanding of regional characteristics and supports the
118 development of more effective sustainable energy strategies. **Fifth** and importantly,
119 transport emissions are estimated to improve globally by 60% from 2015 to 2050 to meet
120 the Paris Agreement target². Hence, the study will play a crucial role in achieving African

² Planete Energies(2017) The global transport sector:CO2 emission on the rise. <https://www.planete-energies.com/en>, retrieved(June 13,2023).

121 countries' green transport and energy policies (Africa Climate Resilience Strategy and SDG
 122 goals 13 and 11) and add to the literature an empirical study of Africa's transport context.

123 The subsequent sections of this paper are organized as follows: Section 2 provides
 124 a review of relevant literature, providing a foundation for the study. Section 3 outlines the
 125 methods employed and the data sources. Section 4 delves into the estimated results and
 126 provides a detailed discussion of the findings. In Section 5, the paper's key conclusions are
 127 summarized, and policy implications based on the study's findings are suggested.
 128 Additionally, a comprehensive list of abbreviations and symbols used throughout the paper
 129 can be found in **Table K**, located in the supplementary material.



130

131 **Fig.1. Total Africa fossil CO₂ emissions in Transport ((data and Calculations are sourced**
 132 **from Emissions Database for Global Atmospheric Research, 2023 (EDGAR, 2023)).**

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138 2. Literature Review

139 The literature is categorized into two main areas: one focuses on estimating carbon
140 efficiency performance, and reviews studies on Africa related to transport efficiency in
141 Africa, CO₂ influencing factors, and existing literature gaps.

142 2.1. Estimating carbon emission efficiency

143 Estimating transport CO₂ emissions efficiency is key to guiding environmental
144 policies (Du et al., 2021). It can reduce waste in energy consumption, lowers the carbon
145 footprint, and fosters cost savings while promoting sustainability (Du et al., 2019; Sai et
146 al., 2023; Zhang et al., 2023). CO₂ intensity (CO₂ emissions per unit of output) and carbon
147 productivity (economic output per unit of CO₂ emissions) are widely used indicators to
148 assess environmental performance (Ben Abdallah et al., 2015; Lin and Wang, 2023; Lu et
149 al., 2024; Swain and Karimu, 2020). However, these single-factor metrics offer a narrow
150 perspective, often overlooking essential production inputs such as capital and labor, which
151 are critical to a more comprehensive evaluation of emission performance (Zhou et al.,
152 2010).

153 To overcome the above limitation, a multi-factor (total factor) framework that
154 incorporates various inputs, good (positive) and bad (negative) outputs in environmental
155 efficiency assessments was proposed (Färe et al., 2007; Ray et al., 2022). Data
156 Envelopment Analysis (DEA) is commonly used as a nonparametric technique to calculate
157 the total factor(multi-factor) efficiency index. DEA avoids model misspecification by not
158 requiring an assumed production function or distance function. It offers flexibility with
159 various model types, making it applicable to most efficiency evaluation models (Yen and
160 Li, 2022; Yu et al., 2019). DEA studies applying a multifactor production approach in the
161 transport sector include Rashidi and Cullinane (2019) on OECD logistics, Wang and He

162 (2017) on 31 Chinese regions, and Cui and Li (2020) on 29 global airlines. Du et al. (2021)
163 studied 52 BRI countries, Gong et al. (2019) examined 26 listed shipping companies, Wei
164 et al. (2021) analyzed 30 provincial Chinese transport sectors, and Heymann et al. (2021)
165 focused on Brazil's transport sector. Similarly, Lin and Sai (2021a) explored Africa's
166 electricity sector.

167 In relation to environmental concerns, various methods have been used to incorporate
168 factors, like CO₂ emissions, into efficiency models. The directional distance function
169 (DDF), introduced by Chung et al. (1997), is commonly applied but requires balancing
170 increases in desired outputs with reductions in undesired ones, which can lead to
171 underestimating reductions in emissions or increases in desired outputs. It may also
172 overestimate efficiency due to slack. To address these issues, non-radial measures like the
173 Non-Radial Directional Distance Function (NDDF) were developed, allowing for uneven
174 growth between desired and undesired outputs and minimizing slack bias (Zhang et al.,
175 2015). The Shephard CO₂ emission distance function (SCDF), a special case of NDDF,
176 evaluates carbon emission reductions while keeping labor and capital constant (Chen and
177 Xiang, 2019; Fukuyama and Weber, 2009; Zhou et al., 2010). For example, Zhou et al.
178 (2010) used SCDF to assess environmental efficiency in 18 top emitters globally. In the
179 transport sector, Zhang et al. (2015) used NDDF to evaluate CO₂ emission performance in
180 China, while Liu et al. (2017) applied the Shephard function to analyze CO₂ emissions in
181 12 Chinese airlines. Chen and Xiang (2019) used NDDF to assess the efficiency of 20 coal-
182 fired power plants in Shanghai.

183 Another key challenge in previous studies is the assumption that all decision-making
184 units (DMUs) operate under the same production technology. This assumption is often

185 unrealistic, as DMUs may vary in technology due to differences in infrastructure, income,
186 institutional environments, and natural resources. To address this, Oh and Lee (2010)
187 introduced meta-frontier analysis for environmental efficiency to compare groups with
188 different technology levels. Lin and Xu (2018a) applied this approach using the Shephard
189 CO₂ emission distance function (SCDF) to measure carbon efficiency in China's
190 metallurgical industry³. However, few studies have considered technological differences
191 in the **transport sector**, particularly in Africa. Most research, such as Bai, Chen and Wang
192 (2023), Feng and Wang (2018), and Xia et al. (2022), focused on China's transport sector,
193 utilizing meta-frontier methods to assess CO₂ performance and efficiency. In particular,
194 Bai, Chen and Wang (2023) studied 30 provinces in China, using a parametric meta-
195 frontier technique to evaluate the CO₂ performance and contraction potential of the
196 transport sector. Feng and Wang (2018), for instance, employed global metafrontier
197 technique, accounting for regional disparities, to assess energy efficiency and savings in
198 China's transport sector. Xia et al. (2022) utilized meta-frontier DEA to assess the uneven
199 development of low-carbon transport across 30 provinces in China. Li et al. (2020) studied
200 16 Chinese port firms using a modified NDDF in the meta-frontier setting to assess
201 dynamic CO₂ emissions and their drivers. Li et al. (2020) examined 16 Chinese port firms,
202 using a meta-frontier approach to analyze CO₂ emissions. This highlights a gap in
203 exploring Africa's transport sector using similar methods.

³ Further directions of DEA techniques: Li et al. (2023) classified carbon emissions as a 'fixed sum shared undesirable output' (FSSUO) constraint in DEA to support China's carbon peak policy in the transport industry. Chu et al. (2021) explored the effects of carbon emission permit trading on production technology in DEA, proposing revised production axioms for China's thermal power industry. Zhang, Sun and Hu (2024) utilized a three-stage SBM-DEA model to assess land use carbon emission efficiency in China's Yangtze River Economic Belt, factoring in undesirable outputs. Additionally, Chu et al. (2024) developed a dynamic bargaining game approach to allocate carbon emissions reduction among DMUs in 27 EU countries within a DEA framework.

204 Overall, considering the diverse characteristics of the methodologies discussed, this
205 study utilizes the Shephard carbon distance function (SCDF) within a meta-frontier
206 framework to accurately evaluate carbon efficiency in Africa's transportation industry. In
207 the traditional Shephard distance function, all outputs are scaled up uniformly, so it doesn't
208 reward reductions in undesirable outputs (Zhang and Choi, 2014). Likewise, the directional
209 distance function (DDF) reduces bad outputs (or inputs) and increases good outputs at an
210 equal rate to the frontier, potentially causing the “bucket effect” (Lin and Du, 2013). For
211 example, an economy could boost output by 10%, with given inputs and cut CO₂ by 20%
212 through ideal production technology, but a DDF approach would estimate the potential
213 CO₂ reduction at just 10%, missing the full 20% savings potential. Thus, unlike
214 conventional distance functions, we use the SCDF function to overcome these limitations.
215 Its main advantage is that it allows for non-proportional changes between desirable and
216 undesirable outputs (e.g., CO₂ emissions, value added), enabling a more accurate
217 assessment of CO₂ reduction potential (Lin and Sai, 2022a). We further incorporate the
218 meta-frontier model's properties into the SCDF to address regional technological gaps, to
219 as different regions (North, West, South, East, Central —see Table 1) may utilize varied
220 production technologies.

221 **2.2 The case of Africa: Related transport efficiency studies, CO₂ influencing factors,** 222 **and literature gaps**

223 While numerous studies using various methods have explored transport carbon
224 efficiency internationally (see Section 2.1), research focused specifically on Africa is still
225 limited. The few focus on single or small samples, utilize partial indicators, omit
226 undesirable outputs in production settings, and lack comprehensive analysis. Studies like

227 Tamaki et al. (2019) only included four cities out of 86 in their sample and used the 1995
228 World Cities Database to estimate urban transport efficiency, finding lower efficiencies in
229 several cities across Europe, Western Australia, and South Africa. Two studies by Wang
230 et al. (2020) and Wang et al. (2020b) concentrated solely on Egypt, among 51 Belt and
231 Road economies, to evaluate transport CO₂ emission intensity using the Tapio decoupling
232 index, semi-variogram analysis, and Theil index. They identified three decoupling states:
233 expansive negative decoupling, recessive coupling, and weak decoupling. Additionally,
234 they found that transportation-related CO₂ emission intensity in Western Asia, Central, and
235 North Africa is significantly higher than in other regions along the Belt and Road Initiative.
236 Barros and Wanke (2015) did not consider undesirable outputs and used the TOPSIS model
237 (Technique for Order Preference by Similarity to the Ideal Solution) to analyze the
238 efficiency of African Airlines, using 29 airlines over four years (2010-2013). They
239 observed generally low average efficiency and identified economies of scope as the
240 primary factor for enhancing efficiency. Engo (2019) focused on Cameroon and used both
241 Tapio and LMDI techniques to study the decoupling of CO₂ emissions and economic
242 growth in the transport sector from 1990 to 2016. They identified weak negative
243 decoupling, strong negative decoupling, weak decoupling, and strong decoupling, noting
244 that energy structure, scale, and energy intensity effects hindered decoupling, while
245 economic structure effects facilitated it.

246 More so, the next strand of studies focuses on the drivers and computation of CO₂
247 emissions. Studies demonstrate varied findings in Africa's transport sector, reflecting
248 differences across regions. For instance, Nchofoung and Asongu (2022) identified both
249 negative and positive impacts of infrastructure on CO₂ emissions through trade and

250 governance interactions in 36 African countries. Oladunni et al. (2022) highlighted that
251 economic growth and population are the most significant factors influencing greenhouse
252 gas emissions in South Africa's transport sector. Additionally, it showed that passenger
253 vehicles, energy intensity, and freight transport are key contributors to increased GHG
254 emissions. Adams et al. (2020) revealed that CO₂ emissions increase and decrease with
255 transport energy consumption and urbanization but vary significantly, demonstrating that
256 in 19 Sub-Saharan African economies. Tongwane et al. (2015) calculated and compared
257 greenhouse gas emissions from road transport in South Africa and Lesotho from 2000 to
258 2009 and concluded that in 2009, road transport emitted an estimated 43.5 million tonnes
259 of carbon dioxide equivalent in South Africa and 0.28 million tonnes in Lesotho. Bubeck
260 et al. (2014) examined how public transport can help mitigate GHG in South Africa. They
261 discovered that Gautrain rapid rail link and the Rea Vaya BRT cannot effectively reduce
262 the total transport's greenhouse gas emissions from well to wheel.

263 The last strand of literature focuses on exploring transport policies and insights on
264 EV adoption. The findings highlight the link between competing priorities and low-carbon
265 transport measures, emphasizing the need for cost-effective carbon efficiency strategies.
266 Button et al. (2019) examined air transport regulation and the development of Sub-Saharan
267 Africa's common markets for goods and services, noting that the expected benefits of
268 deregulation have not materialized due to competing priorities, a lack of trained personnel,
269 and inadequate infrastructure. Jennings (2020) conducted expert interviews to examine
270 policy knowledge on high-volume, low-carbon transport in selected South Asian and
271 African countries. They emphasized that mobility and basic needs take priority over low-
272 carbon mobility. Godard (2013) analyzed urban transport sustainability by drawing lessons

273 from West and North Africa, noting that income levels, institutional issues, urban sprawl,
274 rising energy costs, public transport expenses and impede transport sustainability. Walters
275 (2013) studied transport policy development in South Africa and found that sustainable
276 funding, skill shortages, complex political relationships, and urban migration impede
277 effective policy implementation. Cinderby et al. (2024) explored the state of inclusive
278 mobility and climate-resilient transport in Africa. The priority for both government and
279 non-governmental groups was active travel infrastructure, driven by road safety and health,
280 not climate resilience and a lack of knowledge hindered agencies' efforts to tackle the
281 growing climate challenge. Insights into electric vehicle studies: Hull et al. (2024) found
282 that environmental concerns, risk perceptions, and cost perceptions are the most significant
283 factors driving the adoption of electric vehicles in South Africa. Sadiq and Chidi (2024)
284 assessed the barriers to achieving energy efficiency through electric vehicles in five
285 African economies, identifying income levels, the scale of EV adoption, technological
286 shortcomings, and political and institutional inertia as key impediments to realizing carbon
287 neutrality benefits. Collett et al. (2021) found that insufficient capital and unreliable
288 electricity systems are key obstacles to electric vehicle adoption in sub-Saharan Africa.
289 Ayetor et al. (2020) assessed the competitiveness of electric and hybrid-electric vehicles
290 against fossil fuel vehicles in Ghana. The findings indicate that although the Toyota Prius
291 offers a 30% cost savings per mile, owning an electric vehicle is at least 13.5% more
292 expensive than owning a Toyota Corolla.

293 In summary, prior studies have discussed a diverse array of research on
294 transportation both within Africa and globally. However, existing studies on Africa fail to
295 consider CO₂ emissions within the context of production framework. They focus on single-

296 factor indicators like CO₂ and carbon intensity. Related studies either ignore undesirable
297 outputs or do not focus on Africa as a study area. Besides, while some countries may
298 demonstrate the benefits of new transport technologies, competing priorities highlight the
299 need to prioritize carbon efficiency measures. More so, the influencing factors of CO₂
300 remain inconclusive, highlighting the importance of geographic heterogeneity. This study
301 aimed to address the gaps. Hence, taking into account group heterogeneity, we use
302 Shephard carbon distance function within a Meta frontier analysis framework to compute
303 transport total factor CO₂ emission efficiency of forty African economies over the 2000-
304 2020 period. Then the potential for reducing transport CO₂ emissions for countries or
305 regions under Meta frontier technology is examined. Subsequently, we examine and
306 decomposed contributors to these potential reductions into addressing inefficiencies
307 relative to technology gaps and management inefficiencies. Lastly, we employ OLS to
308 explore external influencing factors. The findings will contribute to the advancement of
309 green carbon resilience in transport sector of developing economies.

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325 3. Model and Methodology

326 3.1. Shephard CO₂ distance function in Africa's Transport Industry

327 To model transport carbon efficiency across African countries, we draw from the
 328 approaches used by Wang et al. (2012) and Lin and Xu (2018a) to employ the Shephard
 329 CO₂ distance function. Unlike, the traditional distance functions, this method assesses the
 330 optimal reduction in CO₂ emissions (transport), keeping current inputs and outputs constant.
 331 Thus, SCDF enhances discriminating power by accurately distinguishing between DMUs'
 332 performance levels, identifying those that significantly reduce CO₂ emissions relative to
 333 their outputs, thus facilitating better decision-making and environmental management.

334 In accordance with neoclassical production theory, it is presumed that each
 335 country's transport industry employs inputs such as capital (k), labor (l), and energy (e) to
 336 generate transportation gross value added (p) as desired output and CO₂ emissions (c) as
 337 undesired output, respectively. Let m denote the number of inputs, r denotes number of
 338 output, b denote number of bad output. Let $X_i \in \mathbf{R}_m^+$, $Y_i^p \in \mathbf{R}_r^+$, $Y_i^c \in \mathbf{R}_b^+$ represent I
 339 observed decision making units (transport industries), each of which uses m inputs to
 340 produce r good output and s bad output. The $X_i \in \mathbf{R}_m^+$ represents the set of non negative
 341 inputs for DMU_i , where every DMU uses m inputs (k, l, e) to produce outputs. The $Y_i^p \in$
 342 \mathbf{R}_r^+ denotes the set of non negative good output for DMU_i , where r good output (p) is
 343 produced. Lastly, $Y_i^c \in \mathbf{R}_b^+$ represents the set of non negative bad output, where b bad
 344 output (c) is generated. The PPs can be denoted as:

$$345 \quad PPS = \{(k, l, e, p, c): (k, l, e) \text{ can produce } (p, c)\} \quad (\text{eq1})$$

346 In production theory, the boundary of the Production Possibility Set (PPS) is known
 347 as the production frontier or production technology, which is typically considered a closed

348 and bounded set (Lin and Du, 2015; Lin and Xu, 2018b; Zhou et al., 2010), suggesting that
 349 limited finite amount of outputs (p, e) can be produced by limited inputs (k, l, e) . Likewise,
 350 the inputs and the desired output are considered to be either strongly or freely expendable.
 351 This suggests that transport gross value added (p) can be easily reduced using the same
 352 inputs (k, l, e) , or the inputs can be readily increased to produce the same level of output.

353 In the spirit of Färe et al. (1989) and Sai et al. (2023), we incorporate additional
 354 assumptions like weak disposability and null-jointness to analyze the simultaneous
 355 production of desired and undesired outputs. **Weak disposability** is illustrated as:

$$356 \quad \text{If } (k, l, e, p, c) \in S \text{ and } 0 \leq \theta \leq 1, \text{ then } (k, l, e, \theta p, \theta c) \in S$$

357 Null-Jointness is expressed as $\text{If } (k, l, e, p, c) \in S \text{ and } c = 0, \text{ then } p = 0$

358 The **weak disposability** signifies that minimizing unwanted output, such as CO₂
 359 emissions, typically involves decreasing the desired output (e.g., gross value added),
 360 indicating that reducing undesirable outputs comes at a cost. It captures the opportunity
 361 cost associated with reducing unaccepted (bad) outputs by acknowledging the trade-offs
 362 involved with unaccepted outputs (see Ray et al. (2022) and Wang et al. (2012) for details).
 363 Similarly, the **Null-Jointness** posits that the positive production of desirable output
 364 (transport gross value added) must be coupled with the production of some amount of
 365 undesirable output (CO₂ emissions), as they are assumed to be inseparable (Sai et al., 2023;
 366 Zhang et al., 2015).

367 3.2 Technology gap and carbon emission efficiency

368 Table 1 shows considerable differences in transport infrastructure among the
 369 regions in Africa; therefore, the heterogeneity between regions must be considered. The n
 370 DMUs are categorized into North, West, South, East, and Central (see Table 2). In equation

371 two (eq2), the g superscript denotes the group frontier, while the m superscript signifies
 372 the meta frontier.

$$373 \quad S^g = \{(k^g, l^g, e^g, p^g, c^g) : (k^g, l^g, e^g) \text{ can produce } (p^g, c^g)\} \dots \quad (\text{eq2})$$

374 The meta frontier production technology, denoted as S^m , encompasses all the group
 375 technology production frontiers, represented as S^g .

376 **Table1 Transport Composite Index in selected years (Average)**

377 Region	378 2005	2010	2015	2020	2022
379 North	24.86447	24.942	23.59792	23.02773	23.18999
380 West	7.131478	7.320026	7.223089	6.918039	6.85785
381 South	11.45761	11.04401	10.71437	11.54874	11.42018
382 East	11.09083	12.09169	11.31382	11.01662	11.08127
383 Central	7.151338	6.605122	6.325987	5.817486	5.779413
384 Africa	12.33915	12.40057	11.83504	11.66572	11.66574

385
 386 **Source; The Africa Infrastructure Development Index (2016 and 2022)**

387 **North=North Africa, West= West Africa, South = Southern Africa, East= Eastern Africa,**
 388 **Central =Central Africa.**

389
 390
 391 Based on Lin and Xu (2018a), the SCDF can be used to estimate the static CO_2
 392 emission performance in relation to the production technology; this is defined below as:

$$393 \quad d(k, l, e, p, c) = \sup \{ \zeta : (k, l, e, p, c/\zeta) \in S \} \dots \dots \dots (\text{eq3})$$

394 Therefore, the group frontier and meta frontier in the context of distance function is shown
 395 as:

$$396 \quad d^g(k, l, e, p, c) = \sup \{ \rho : (k, l, e, p, c/\rho) \in S^g \} \dots \dots \dots (\text{eq4})$$

$$397 \quad d^m(k, l, e, p, c) = \sup \{ \zeta : (k, l, e, p, c/\zeta) \in S^M \} \dots \dots \dots (\text{eq5})$$

398 The distance functions evaluate the optimal proportion (best ratio) for reducing CO_2
 399 emissions while maintaining the current levels of input and output. Based on this, the
 400 calculation of CO_2 emission performance can be done using linear programming in the
 401 following manner:

$$\begin{aligned}
402 \quad & d[(k_{jt}, l_{jt}, e_{jt}, p_{jt}, c_{jt})]^{-1} = \min: \zeta \\
403 \quad & s. t. \sum_{i=1}^I \psi_{it} k_{it} \leq k_j; \sum_{i=1}^I \psi_{it} l_{it} \leq l_j; \sum_{i=1}^I \psi_{it} e_{it} \leq e_j; \sum_{i=1}^I \psi_{it} p_{it} \geq p_j; \\
404 \quad & \sum_{i=1}^I \psi_{it} c_{it} = \zeta c_j; \\
405 \quad & \psi_{it} \geq 0, i = 1, 2, 3, \dots, I \quad (\text{eq6})
\end{aligned}$$

406 The j denotes the j – th DMU to be evaluated. Therefore, formulas 7 and 8 can be
407 constructed; thus, CO₂ emissions efficiency measured based on the specific group frontier
408 (GCEF) and meta frontier (MCEF) is evaluated. Scores for both GCEF and MCEF range
409 from 0 to 1. Scores nearer 1 in both the GCEF and MCEF imply higher CO₂ efficiency.

$$410 \quad GCEF = 1/d^g(k, l, e, p, c) \quad (\text{eq7})$$

$$411 \quad MCEF = 1/d^m(k, l, e, p, c) \quad (\text{eq8})$$

412 The link between the Group Production Frontier (GCEF) and the Meta Production
413 Frontier (MCEF) is denoted by $GCEF \geq MCEF$, illustrating that the meta production
414 frontier encompasses the GCEF. To compute how nearer the group production technology
415 frontier is to the meta production frontier is called the technology gap ratio (TG). This is
416 expressed as :

$$417 \quad TG = \frac{MCEF}{GCEF} \dots \dots \dots (\text{eq9})$$

418 The estimation of potential CO₂ emission reduction is conducted using the group
419 production frontier (GCEFP) and Meta production frontier (MCEFP) frameworks. The
420 scores generated by these frontiers represent the difference (gap) between the evaluated
421 decision making unit and either the group production or Meta production frontier.

$$422 \quad GCEFP = 1 - 1/d^g(k, l, e, p, c) \dots \dots \dots (\text{eq10})$$

423
$$MCEFP = 1 - 1/d^m(k, l, e, p, c) \dots\dots\dots(eq11)$$

424

425 **3.3. Potential sources of CO₂ emission contraction**

426 The study adopts the approach outlined by Du et al. (2014) to decompose CO₂
 427 emissions inefficiency within the meta frontier framework (EIFFM) into two components:
 428 technology gap inefficiency (TGIF) and managerial inefficiency (MIF) inefficiency.

429 This is illustrated as:

430
$$EIFFM = MIF + TGIF \dots\dots\dots(eq 12)$$

431
$$MIF = 1 - MCEF \dots\dots\dots(eq 13)$$

432
$$TGIF = MCEF * (1 - TGR) \dots\dots\dots(eq14)$$

433 *MIF* illustrates the inefficiencies related to group production technology, stemming from
 434 either a shortage of (or deficiency in) desirable outputs or an excess of undesirable outputs.
 435 Managerial inefficiency is defined as the deviation of a DMU from the optimal frontier,
 436 based on its group's current technology. The inefficiency (eq14) from the Meta-group
 437 production technology gap, denoted *TGIF*, is attributed to technology differences
 438 between the group and the meta frontier. In this context, the total CO₂ emission potential
 439 reduction (TCP) can be determined, taking into account both technology gaps and
 440 managerial deficiencies. Mathematically;

441 Total CO₂ emission potential contraction (TCP) is estimated as $= EIFFM * c \dots (eq15)$

442 Where *c* = the Transport CO₂ emission.

443 The CO₂ emission potential contraction due to management failure (*TCPMIF*)
 444 calculated as $= MIF * c \dots\dots\dots(eq16)$

445 And CO₂ emission potential contraction due to technology gap (TCPTGIF) is estimated
 446 as $TGIF * c \dots\dots\dots(eq17)$

447 **Table 2 Selected countries classified under their regions**

Regions	Countries
North Africa (NA)	Morocco, Egypt, Tunisia, Algeria, Mauritania
West Africa (WA)	Ghana, Cabo Verde, Benin, Nigeria, Guinea, Senegal, Cote d'Ivoire, Burkina Faso, Mali, Niger, Togo
Southern Africa (SA)	Botswana, Zambia, Angola, Lesotho, Zimbabwe, Mozambique, South Africa, Namibia, Malawi
East Africa (EA)	Tanzania, Seychelles, Ethiopia, Mauritius, Uganda, Rwanda, Sudan, Kenya, Madagascar
Central Africa (CA)	Cameroon, Equatorial Guinea, Burundi, Congo DR, Gabon, Chad

448

449

450

451 **3.4. Data and variables**

452 The model outlined in Sections 3.1 to 3.3 is employed to assess carbon efficiency
453 performance in the transport sector across 40 African countries. This study, spanning from
454 2000 to 2020, also calculates the potential for CO₂ emission reduction on a regional basis
455 and further explores the contributory factors to their emission reduction potentials. A total
456 of 840 observations are used, encompassing approximately 94%⁴ of the overall CO₂
457 emissions from the transport industry in Africa as of 2022 (EDGAR, 2023). This sample
458 effectively represents the narrative of Africa's transport CO₂ emissions. The selection of
459 the sample and the period of study (2000 to 2020) was guided by data availability from the
460 UN-Energy Statistics database and emission data from the 2023 Emissions Database for
461 Global Atmospheric Research (EDGAR, 2023) and the regression variables. The study
462 employed five variables, and Table 3 presents detailed descriptive statistics for both the
463 outputs and inputs.

464

465

466

⁴ Calculations are sourced from Emissions Database for Global Atmospheric Research (EDGAR, 2023)

467

Table 3. Descriptive statistics of the inputs and outputs

Region	Var	Unit	Obs	Mean	Std.Dev	Min	Max
North	K	10 ⁶ USD	105	68026.677	61613.174	551.527	258869
West			231	30142.148	83510.272	589.786	502880
Southern			189	30468.134	61605.157	391.936	256228
Eastern			189	12198.885	14634.867	241.575	74989.8
Central			126	8800.81	9384.667	137.413	32771.6
North	L	10 ³ persons	105	577.858	692.866	26.747	2556.76
West			231	387.522	802.818	8.14	3875.99
Southern			189	235.34	385.075	7.026	1618.03
Eastern			189	333.397	326.162	4.366	1382.77
Central			126	176.105	230.795	4.008	862.886
North	E	ktoe	105	5737.068	4936.151	128.455	17454.8
West			231	1655.494	3579.808	49.42	19790.9
Southern			189	2281.716	4849.854	88.305	19149.3
Eastern			189	920.913	925.362	22.643	3655.18
Central			126	357.021	320.069	38.362	1462.3
North	C	kt	105	18517.45	16752.71	441.733	54814.7
West			231	4833.764	10545.231	122.591	58245.2
Southern			189	6419.348	13537.329	152.163	52068.3
Eastern			189	2767.293	2900.783	290.117	12177.6
Central			126	946.412	968.244	72.515	3780.9
North	P	10 ⁶ USD	105	8549.609	8637.1	39.204	38216.4
West			231	4712.419	13868.318	109.134	84195.5
Southern			189	3673.127	7447.743	31.291	29763.9
Eastern			189	2441.542	2842.106	83.959	11808.8
Central			126	1310.494	1388.109	28.989	4667.11

468

K=capital, L=labour, E=energy C=CO₂, P= transport value added

469

470

471

472

The input and output variables were chosen based on relevant literature and expert views (Feng and Wang, 2018; Lin and Sai, 2021b, 2022a; Sai et al., 2023; Zhang et al., 2015; Zhang and Wei, 2015) to comprehensively assess the transport sector's carbon efficiency and CO₂ emissions in Africa.

473 **Desirable Output:** We utilize the gross value added (p) from transportation, measured in
474 millions of US dollars, due to the unavailability of passenger numbers data. This data is
475 sourced from the United Nations National Official Accounts (United Nations, 2023).

476 **Undesirable Output:** We focus on the transport sector's CO₂ emissions, which amounted
477 to 373,844.7515 kt in 2022, making it the second-highest emitter after the electricity sector
478 according to the Emissions Database for Global Atmospheric Research (EDGAR, 2023).
479 This study combines fossil fuel CO₂ emissions data from road transportation and other
480 transportations, as recorded by EDGAR, to proxy for the undesirable output, measured in
481 kilotonnes (kt).

482 **The inputs considered labor, fuel consumption, and capital stock:**

483 Labor data (l) for the transport industry is gathered from the International Labour
484 Organization (ILO, 2023). It is defined as the sum of all employed persons in each country's
485 transport sector, measured in thousands of persons.

486 Capital stock of transportation data is often employed as a proxy for capital (Du
487 and Lin, 2017; Feng and Wang, 2018). However, due to the unavailability of transport
488 capital stock data in the African context, this study, drawing from the findings of (Zhang
489 and Yan, 2022), uses the share of transport sector GDP to compute transport capital stock
490 from each country's total economy capital stock, based on data from Penn World Table
491 version 10.01 (Feenstra et al., 2015), measured in millions of dollars. The linear
492 interpolation method was employed to fill in the missing data.

493 Finally, transportation fossil fuel usage (e) data was compiled from the United
494 Nations Energy Statistics database (United Nations, 2023). This figure, measured in
495 thousands of tonnes of oil equivalent (ktoe), represents the aggregate consumption of

496 various oil products (Gas Oil/Diesel Oil, Kerosene, Motor Gasoline, Fuel Oil), gas, and
497 electricity in each country's transport system.

498

499 **3.5 Regression variables**

500 To further examine the external influence on transport carbon efficiency, the
501 authors employ a two-stage analysis using OLS regression, which (Hoff, 2007) found to
502 perform similarly to Tobit regression for analyzing DEA efficiency scores. Studies such as
503 Jaraite and Di Maria (2012), Haider et al. (2019), Wang et al. (2021), Song et al. (2024),
504 and (Zhou et al., 2010) have used OLS regression in their second-stage analyses. Based on
505 previous research (Adams et al., 2020; Gao and Zhang, 2019; Haouraji et al., 2021;
506 Nchofoung and Asongu, 2022; Oladunni et al., 2022; Sai et al., 2023), factors such as
507 transport value-added per capita (VP), human capital (HC), Sulphur content (SfC),
508 urbanization (UB), and institutional capacity (IC) are selected. FDI as a share of GDP,
509 transport energy intensity (TEI), business regulation (BR), structural change (SC), natural
510 resource rent (NRT), and renewable energy (TRE) share of transport are also considered.
511 Carbon efficiency (CE), the dependent variable, is measured by equation 8. Detailed
512 descriptions, sources, and statistics of the variables are in **Tables H** and section 3.5 in the
513 supplementary material.

514

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516

517

518 **4. Results and discussion**

519 **4.1. Transport CO₂ emission efficiency - Meta Carbon frontier (MCEF) and group** 520 **carbon frontier (GCEF)**

521

522 This section presents and analyzes the carbon efficiency performance and the
523 potential for CO₂ emissions contraction (TCP) in Africa's transport sector from 2000 to
524 2020. The analysis includes both regional and country-level insights for a comprehensive
525 understanding.

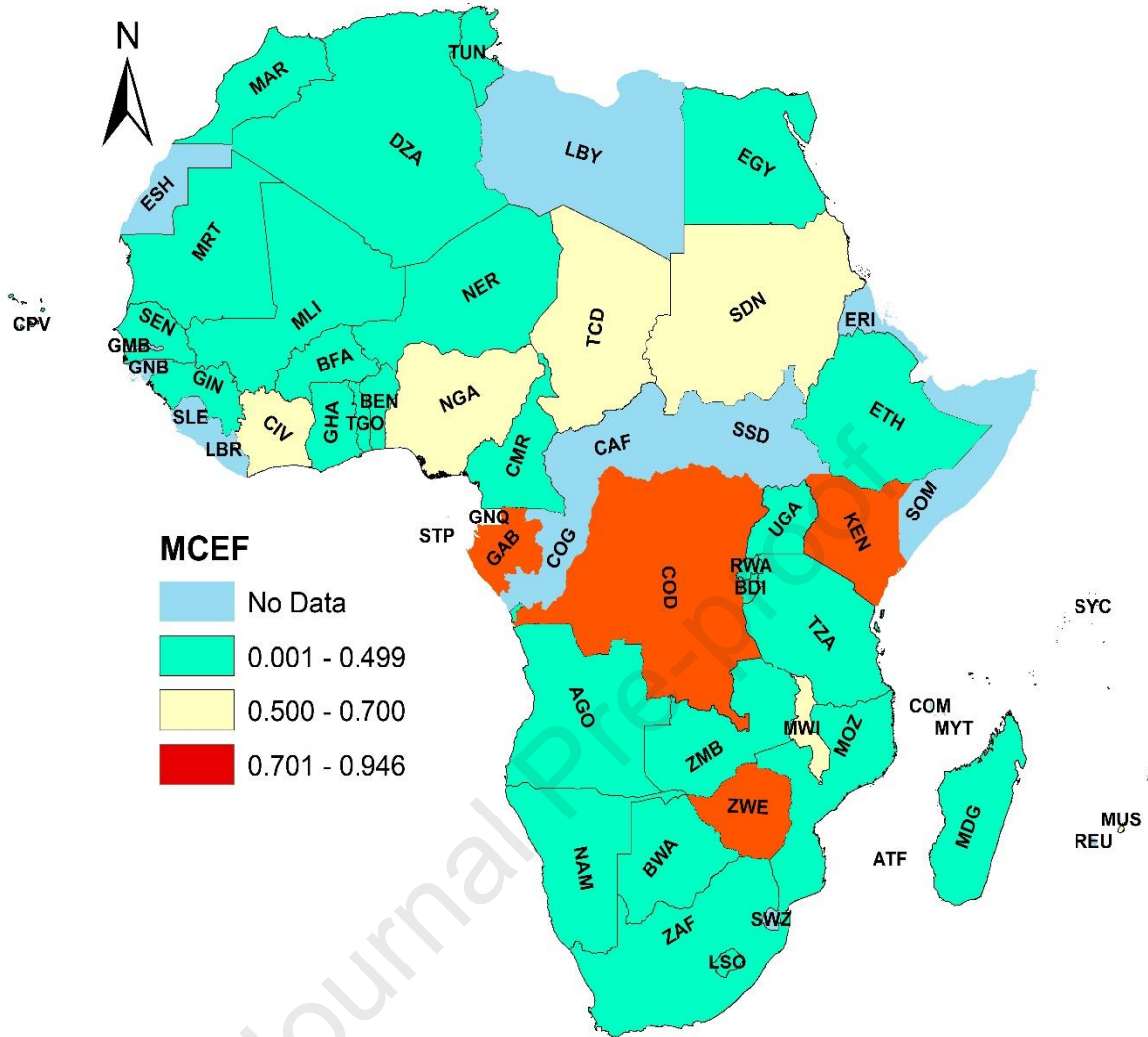
526 The study employs equations 10 and 11 to calculate the Metafrontier Carbon
527 Efficiency (MCEF) and Group Carbon Efficiency (GCEF) annually from 2000 to 2020.
528 Table 4 showcases the yearly average carbon efficiency performance in the context of meta
529 and group production technologies across different regions (refer to Tables A and B in the
530 supplementary material for annual score specifics). The ArcGIS 10.8 software is used to
531 visually represent MCEF outcomes in Fig. 2, providing a clear depiction of each sample
532 economy's performance. Additionally, average technology gap ratios for each country are
533 detailed in Table 4. The data (Table 4) reveals that most African countries fall short of
534 achieving carbon efficiency when benchmarked against the metafrontier (MCEF). The
535 average total score for Africa is 0.372, suggesting that, on average, there is a potential
536 62.8% improvement in CO₂ emission performance under the meta production technology
537 frontier. Regionally (as shown in Table 4), annual average efficiency scores range from
538 0.233 to 0.641. Central Africa leads in efficiency (0.641), followed by East (0.382),
539 Southern (0.323), West (0.283), and North Africa (0.233). This indicates that Central
540 Africa is relatively more efficient in low-carbon investments compared to other regions.

541 At a country level, five economies -- Congo Dr, Equatorial Guinea, Gabon, Kenya,
542 and Zimbabwe -- show efficiency scores above 0.7 (Fig.2). Notably, three of these
543 countries (Congo DR, Equatorial Guinea, Gabon) are in Central Africa, characterized by a
544 high reliance on renewable energy sources and friendly business regulations. Kenya, an
545 East African country, is recognized for its clean investment activities and power generation
546 and, with over 73% of its generation capacity derived from green energy (Sai and Lin,
547 2022). Conversely, Mauritania (0.082), Namibia (0.101), Lesotho (0.121), and Burkina
548 Faso (0.41) exhibit the lowest MCEF scores. These countries predominantly rely on fossil
549 fuels (Mauritania=76%, Namibia=70%, Lesotho=61%) (World Bank Group, 2023), except
550 for Burkina Faso, which face challenges due to unclear vehicle import regulations (UNEP,
551 2020) and high energy intensity(UNECA, 2024). The poor performance of North African
552 economies aligns with their high diesel and gasoline consumption and their ranking as the
553 world's most dust-prone region (Engelstaedter et al., 2006).

554 The analysis of carbon efficiency under the group production frontier (**GCEF**), as
555 shown in Tables 4 and B, indicates higher annual averages compared to the metafrontier
556 (MCEF) values, highlighting the presence of technology gaps among different countries
557 and regions. The average efficiency scores across all regions under GCEF range from 0.508
558 to 0.769, with a relatively smaller gap between regions compared to MCEF. The total
559 average value for Africa under GCEF is 0.641, suggesting a potential for a 35.9% reduction
560 in CO₂ emissions over the study period. Regionally, Central Africa shows a minimal
561 efficiency score difference under both frontiers (0.641 for MCEF and 0.644 for GCEF),
562 unlike North, West, Southern, and East Africa (refer to Table 4). For instance, Central
563 Africa can improve its carbon efficiency by 35.6% by adopting the best technology within

564 the region. Gabon simultaneously ranks at the top in both group and metafrontiers.
565 Conversely, North Africa leads in group frontier efficiency (0.769), followed by East
566 Africa, (0.716), Central Africa (0.644), South (0.569) and West Africa exhibits the lowest
567 score (0.508). These variations are attributable to each region's efficiency being measured
568 against its own technological frontier, reflecting the carbon efficiency level of its unique
569 technology vis-à-vis the metafrontier standard. Specific countries like Mauritius and Egypt
570 achieved a perfect score of 1, whereas Equatorial Guinea, Zimbabwe, Malawi, Côte
571 d'Ivoire, and Tunisia scored above 0.9. On the other end, Burundi (0.179), Namibia (0.160),
572 Lesotho (0.217) and Burkina Faso (0.269) recorded the lowest GCEF scores.

573



574

575

Fig.2 Average MECF, by country from 2000 to 2020⁵

576

577

⁵ **Note:** Tunisia (TUN), Mali (MLI), Central African Republic (CAF), Egypt (EGY), Angola (AGO), Seychelles (SYC), Gabon (GAB), Sudan (SDN), Libya (LBY), Somalia (SOM), Mauritania (MRT), Rwanda (RWA), Republic of Congo (COG), Comoros (COM), Lesotho (LSO), Equatorial Guinea (GNQ), Burkina Faso (BFA), Benin (BEN), South Africa (ZAF), Botswana (BWA), Nigeria (NGA), Mayotte (MYT), Madagascar (MDG), Sao Tome and Principe (STP), Democratic Republic of the Congo (COD), Niger (NER), Mauritius (MUS), Guinea (GIN), Zambia (ZMB), Morocco (MAR), South Sudan (SSD), Gambia (GMB), Ivory Coast (CIV), Cape Verde (CPV), Guinea-Bissau (GNB), Ethiopia (ETH), Western Sahara (ESH), Algeria (DZA), Liberia (LBR), Chad (TCD), Kenya (KEN), Ghana (GHA), Eritrea (ERI), Uganda (UGA), Zimbabwe (ZWE), Swaziland (SWZ), Sierra Leone (SLE), Namibia (NAM), Tanzania (TZA), Mauritius (MUS), Cameroon (CMR), Equatorial Guinea (GNQ), Senegal (SEN), Mozambique (MOZ), Namibia (NAM), Morocco (MAR), Mayotte (MYT).

578

Table 4. MCEF results in Africa transport sector (2000-2020)

Country	region	MCEF	GCEF	TGR	Country	region	MCEF	GCEF	TGR
Algeria	1	0.228	0.754	0.308	Ethiopia	4	0.163	0.313	0.523
Egypt	1	0.256	1.000	0.256	Kenya	4	0.708	0.888	0.777
Mauritania	1	0.082	0.313	0.256	Madagascar	4	0.361	0.627	0.578
Morocco	1	0.266	0.871	0.301	Mauritius	4	0.515	1.000	0.516
Tunisia	1	0.332	0.906	0.366	Rwanda	4	0.330	0.691	0.480
Benin	2	0.152	0.320	0.573	Seychelles	4	0.161	0.895	0.192
Burkina Faso	2	0.141	0.269	0.586	Sudan	4	0.535	0.868	0.591
Cabo Verde	2	0.389	0.528	0.790	Tanzania	4	0.466	0.811	0.557
Côte d'Ivoire	2	0.635	0.949	0.661	Uganda	4	0.197	0.351	0.561
Ghana	2	0.185	0.391	0.546	Burundi	5	0.179	0.179	1.000
Guinea	2	0.147	0.471	0.415	Cameroon	5	0.483	0.495	0.985
Mali	2	0.300	0.573	0.546	Chad	5	0.656	0.656	1.000
Niger	2	0.175	0.435	0.499	Congo DR	5	0.838	0.843	0.994
Nigeria	2	0.540	0.780	0.642	Eq. Guinea	5	0.946	0.946	1.000
Senegal	2	0.222	0.456	0.545	Gabon	5	0.743	0.747	0.994
Togo	2	0.225	0.419	0.541	Mean				
Angola	3	0.358	0.695	0.539	North	1	0.233	0.769	0.298
Botswana	3	0.169	0.462	0.503	West	2	0.283	0.508	0.577
Lesotho	3	0.121	0.217	0.554	Southern	3	0.323	0.569	0.583
Malawi	3	0.511	0.919	0.545	East	4	0.382	0.716	0.530
Mozambique	3	0.267	0.655	0.469	Central	5	0.641	0.644	0.996
Namibia	3	0.101	0.160	0.631	Africa	6	0.372	0.641	0.597
South Africa	3	0.323	0.551	0.617					
Zambia	3	0.318	0.499	0.618					
Zimbabwe	3	0.743	0.966	0.773					

579

580

581 **4.1.1 Trend of Meta frontier carbon efficiency**582 **Kernel density Estimation**

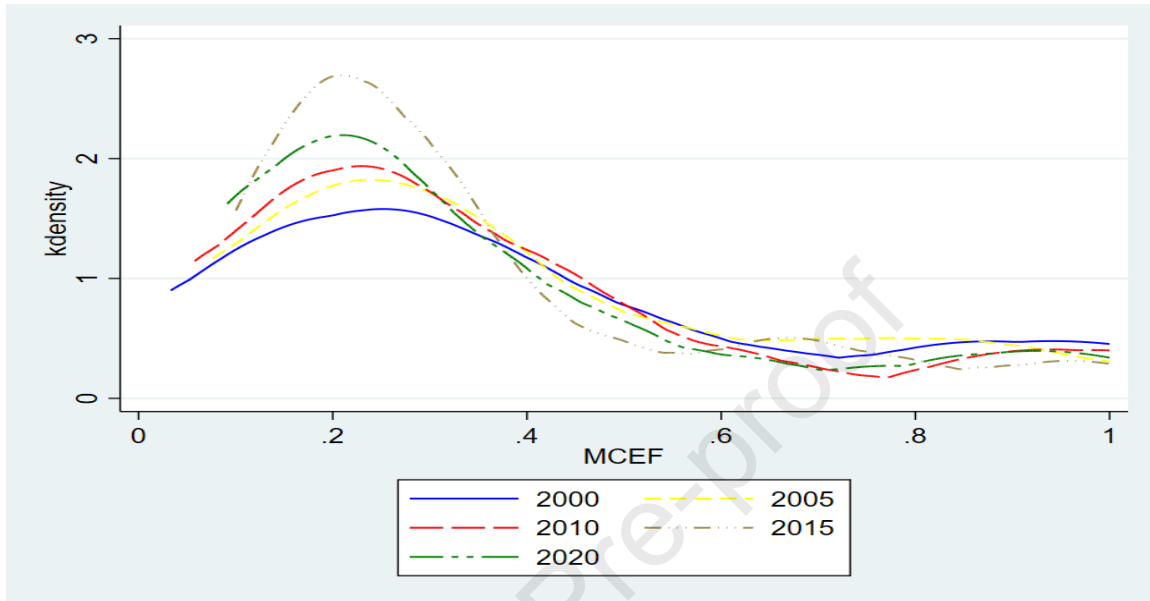
583 Established in July 2005, following the G8 Summit in Gleneagles (UK), the
584 Infrastructure Consortium for Africa (ICA) plays a pivotal role in mobilizing funds and
585 resources to support and enhance Africa's infrastructure, with a particular focus on the
586 transport sector. Complementing the Program for Infrastructure Development in Africa
587 (PIDA), the ICA contributes significantly to the development of infrastructure in recipient

588 countries, with an emphasis on establishing key cross-border connectivity systems,
589 including those in the transport domain. The PIDA, whose consultancy services
590 commenced in 2010 and were officially adopted in 2012, aims to bridge the continent's
591 infrastructure gap, with transport being one of its primary focuses. Recent progress reports
592 highlight that a significant portion of PIDA projects is concentrated within the transport
593 sector. Both ICA and PIDA are dedicated to fostering a more resilient and sustainable
594 transport infrastructure in Africa (AfDB-NEPAD, 2023; AfDB, 2023).

595 Based on the information presented, this study follows Wei et al.'s (2019)
596 methodology and employs Kernel density plots to analyze the MCEF for the years 2000,
597 2010, 2015, and 2020. As illustrated in Figure 3.1 and Table A, there is a notable leftward
598 shift in the MCEF peaks for year 2020, indicating a downward trend in carbon efficiency
599 performance among the 40 economies analyzed. This decline suggests challenges in
600 realizing low-carbon transportation under the auspices of ICA and PIDA. Several factors
601 may have contributed to this trend: funding shortfalls in PIDA's transport projects (AfDB-
602 NEPAD, 2023; Lin and Sai, 2022b), the ripple effects of the Arab Spring (2010-2012),
603 high energy intensity in certain African nations (e.g., Uganda, Zimbabwe, Mozambique,
604 and Congo Dr) (World Bank Group, 2023), volatile oil prices impacting transport
605 investments, and a lack of stringent low-carbon transport policies (UNEP, 2020). For
606 example, by 2019/2020, only 19% of PIDA's transport projects had been completed, and
607 Africa's high import rate of used light-duty vehicles poses a significant challenge to
608 environmental sustainability and carbon efficiency (African Union, 2020; World Economic
609 Forum, 2023). Additionally, the growth of the energy extractive industry in Africa between
610 2009 and 2014, which accounted for nearly 30% of global oil and gas discoveries, led to

611 extensive road development for transporting fossil fuels, exacerbating pollution (IEA,
612 2014).

613



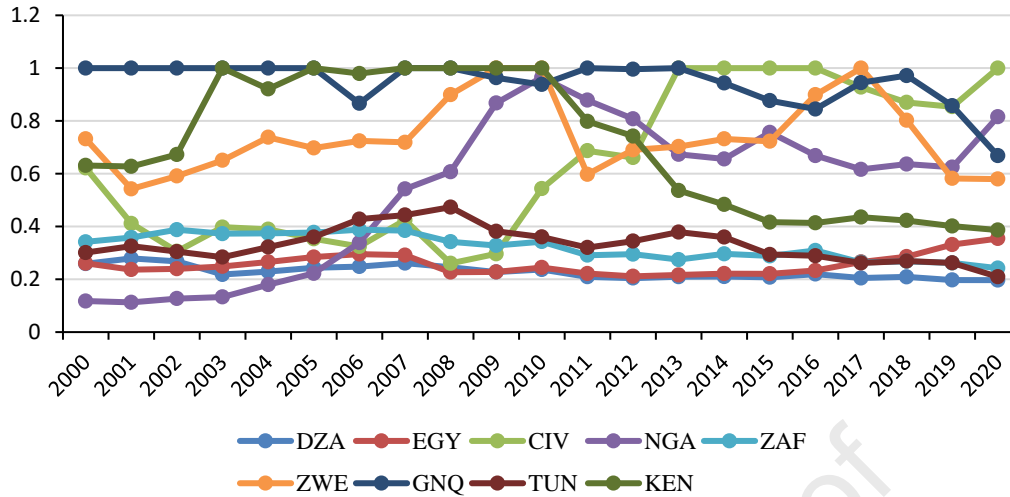
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615 **Fig. 3.1 Kernel density estimate of MCEF from 2000 to 2020**

616 Annual MCEF trend of selected economies

617 In Fig.3.2, we selected countries with a large share of CO₂ emissions (ZAF, EGY,
618 DZA, NA) and top performers in their groups (CIV, KEN, ZWE, GNQ, TUN) to assess
619 TGR trends over the sample period. Côte d'Ivoire's (CIV) TCE trend was influenced by
620 political unrest from 2002 to 2011, with major declines during the 2008 global economic
621 crisis and the latter part of the civil war (2010-2011). The improvements followed the
622 implementation of economic recovery measures (IMF, 2016a). Egypt (EGY) and Algeria
623 (DZA) exhibit a low, stable TGR trend due to fuel subsidies, which keep gasoline and
624 diesel prices among the lowest in Africa, combined with high energy use and weak
625 emission regulations (Fattouh and El-Katiri, 2013; UNECA, 2024). Both countries were
626 impacted by the 2008 global economic crisis and the 2010/2011 Arab Spring. South

627 Africa's (ZAF) TGR trend reflects deteriorating transport infrastructure and high fossil fuel
628 consumption, which has been consistently among the highest in Africa (UNECA, 2024).
629 In 2021, 30% of the country's paved roads were reported to be in poor condition (INP,
630 2021). Zimbabwe (ZWE) saw a relatively high TGR trend during the sample period,
631 supported by strong copper prices that boosted government infrastructure investments,
632 though it faced similar economic distortions as other countries (IMF, 2010). Nigeria's
633 (NGA) gradual TGR rise from the early 2000s is attributed to robust economic growth,
634 averaging 9.2% between 2004 and 2010, fueled by rising oil prices. However, growth
635 slowed to an average of 4.7% from 2011 (IMF, 2016b). Kenya's (KEN) decent carbon
636 efficiency performance in early years was due to the induction of "Roads 2000" strategy,
637 which focused on partial rehabilitation to counter the lack of road maintenance (Wasike,
638 2001). However, the sharp decline in efficiency followed the 2008 removal of import taxes
639 on local motorcycles. After 2010, with reduced political tensions, motorcycle numbers
640 surged from 3,800 in 2005 to over 120,000 in 2012 (Uzim and Dixon, 2024). Equatorial
641 Guinea (EQ) is one of Africa's more developed economies, maintaining a stable yet high
642 investment share of GDP, averaging 54% between 2004 and 2015 has influenced its trend.



643

644

Fig. 3.2 Annual MCEF trend of selected economies from 2000 to 2020

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4.1.2 Technology gaps ratio

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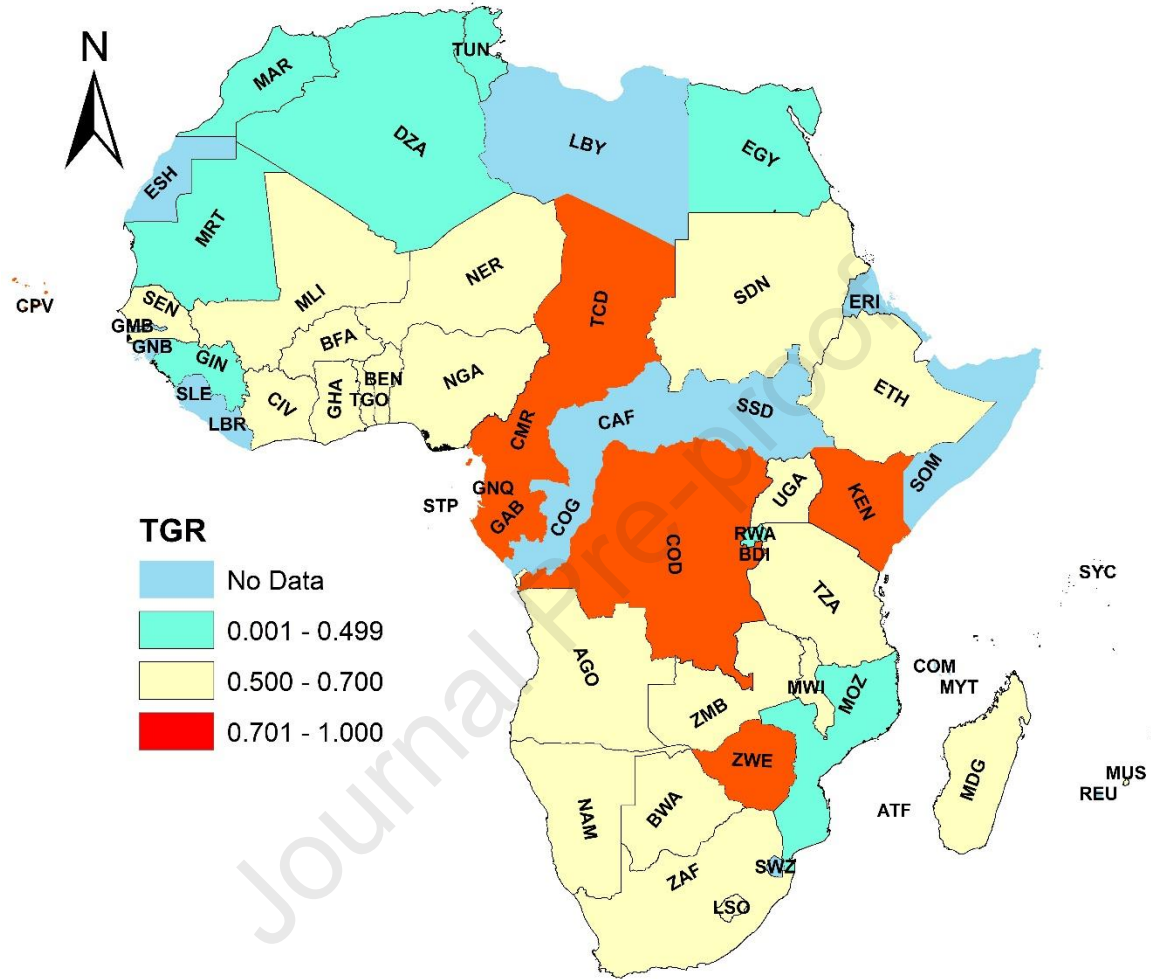
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Utilizing Equation 9 (*eq9*), we calculate the Technology Gap Ratios (TGR), which measure how far the evaluated entities in different technological categories are from their respective potential technical frontiers (Du et al., 2014). The country-specific average efficiencies of TGR are depicted in Table 4, while the annual trends are graphically represented in Figures 4 and 5 (detailed data can be found in Table C of the supplementary materials). As evidenced in Figure 4 and 5 and Table 4, a majority of the Central African countries exhibit higher TGR scores, indicating their values are close to 1. This suggests that the technological frontiers of Central African countries, such as Chad, Burundi, and Equatorial Guinea (each with a TGR score of 1), are closely aligned with the meta-production frontier technology, in contrast to countries in other regions. Conversely, North African countries demonstrate the lowest average TGR values, with an average of 0.298. Despite Seychelles from East Africa recording the lowest individual TGR score (0.192), it

659 is predominantly North African countries like Egypt (0.256), Mauritania (0.256), and
 660 Morocco (0.301) that feature among the lowest TGR scores.



661

662 **Fig.4 Average TGR by country from 2000 to 2020⁶**

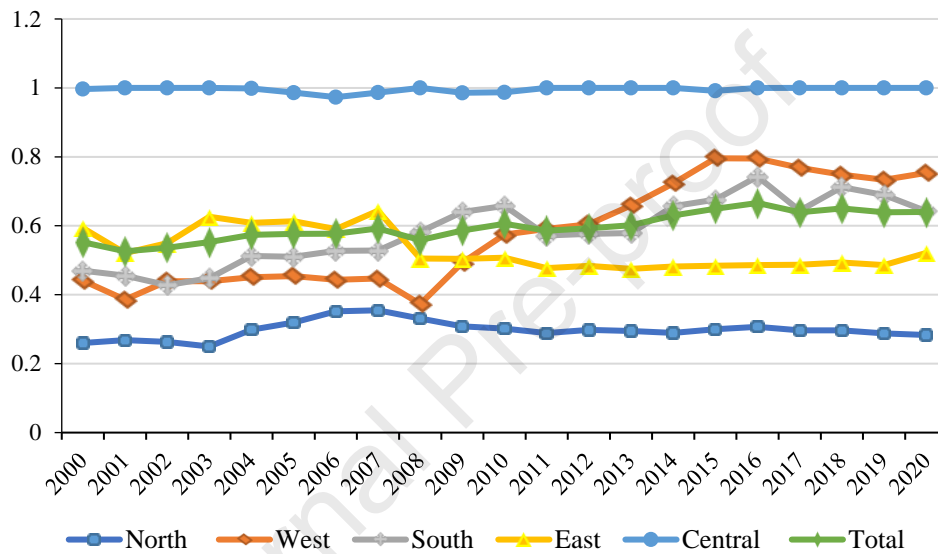
663

664 The trend analysis of the Transport Technology Gap Ratio (TGR⁷, as depicted in
 665 Figure 5, reveals noticeable declines during significant periods such as the 2007/2008
 666 financial crisis, the Arab Spring (2010-2012), and the periods of oil price volatility starting

⁶ **Note:** refer to Fig 2 for country full names

⁷ see Fig A in the supplementary material for Annual TGR trend in selected economies from 2000 to 2020

667 from 2014. These downturns likely stem from governments facing fiscal challenges and
 668 prioritizing immediate economic stabilization over long-term investments in green
 669 transport technologies, including innovation funding and research and development efforts
 670 (IEA, 2014; Lin and Sai, 2022b). In North Africa, the continued adaptation to low oil prices,
 671 Arab Spring and regional conflicts influenced their efficiency trends.



672

673 **Fig. 5 Annual average TGR trend of the five regions**

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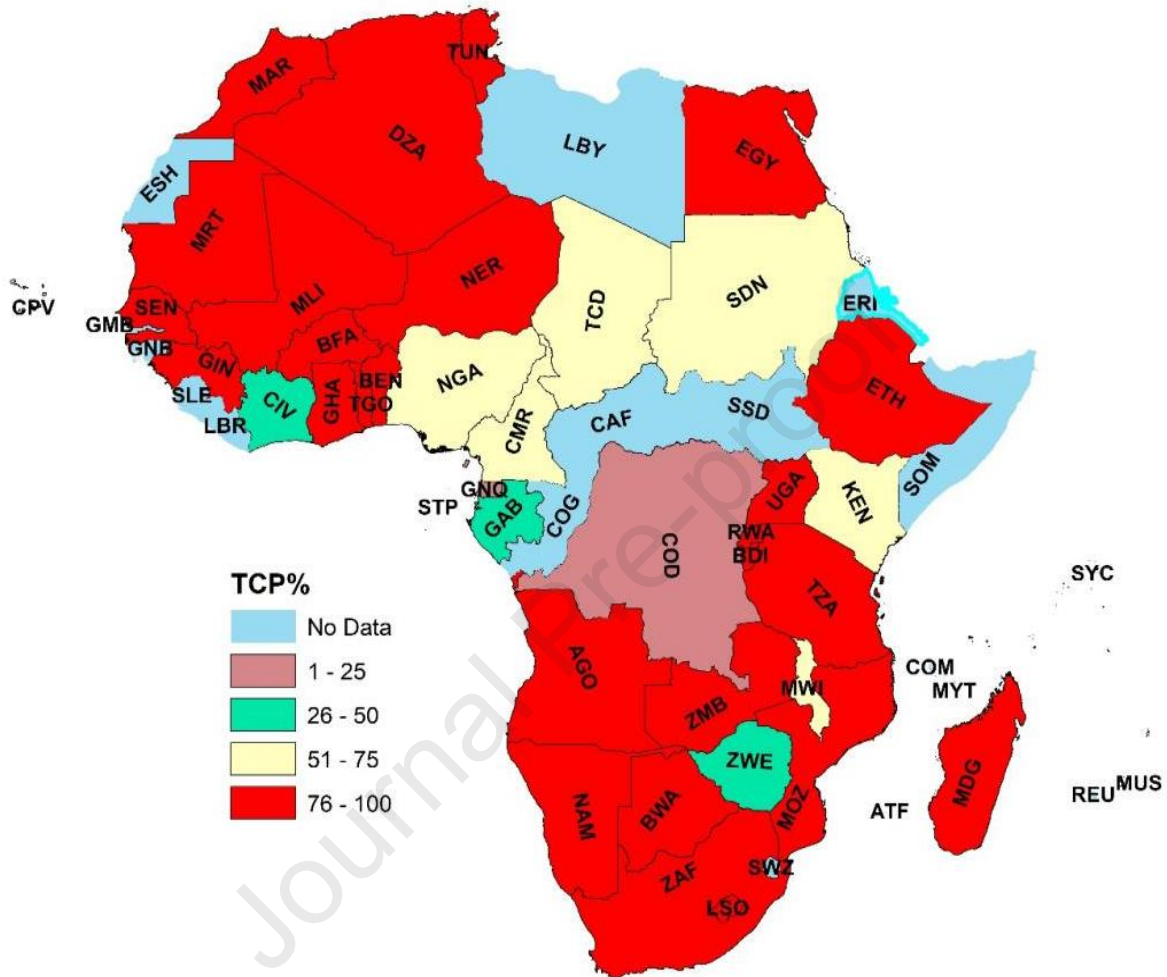
675 4.2. Potential contraction of CO₂ emission-Meta production frontier

676 Section 4.2 and 4.2.1 delves into the potential transport CO₂ emission reduction
 677 potentials (TCP) and sources of TCP. The results, detailed in Tables 5 and illustrated in
 678 Figure 6 (with comprehensive data available in Tables D and G of the supplementary
 679 material), present the average values and percentages for TCP across the African continent.
 680 The findings indicate that, on average, Africa's total annual CO₂ emissions could
 681 potentially be reduced by 5583.650 kt over the period from 2000 to 2020, which accounts

682 for 74.479% of the total emissions. This suggests that each country, on average, has the
683 capacity to reduce its CO₂ emissions by approximately 139.591 kt annually.

684 Geographically, North Africa emerges as the region with the highest average TCP,
685 with a staggering 17180.794 kt, accounting for 90% of its average CO₂ emissions over the
686 study period. At the country level, Tunisia exhibits the lowest percentage of TCP relative
687 to average CO₂ emissions at 87.8%, while Mauritania leads with a notable 97.56%. On
688 average, North African economies exhibit the highest TCP percentage at 92.794%
689 compared to other regions. Following North Africa, Southern Africa shows a significant
690 TCP of 5117.358 kt, which is equivalent to 77.639% of the region's average CO₂ emissions
691 from 2000 to 2020. Namibia and Botswana top the list in this region with the highest
692 potential reduction percentages of 92.79% and 92.22%, respectively, whereas Zimbabwe
693 records the lowest at 42.75%. In terms of TCP quantity, South Africa stands out with the
694 highest figure at 35205.972 kt, followed by Angola with 3729.783 kt. Malawi, on the other
695 hand, has the lowest at 218.191 kt. West Africa ranks third in TCP with a total of 3191.188
696 kt. Nigeria, Ghana, and Benin have the largest average TCPs in the region at 20587.518 kt,
697 4523.402 kt, and 3089.629 kt, respectively. Guinea (94.032%), Benin (92.665%), and
698 Niger (91.343%) and Burkina Faso (91.043%) showcase the highest TCP percentages,
699 whereas Nigeria (57.670%) and Côte d'Ivoire (33.336%) present the smallest. In East
700 Africa, with a total TCP of 2047.391 kt, Sudan, Ethiopia and Tanzania and record the
701 largest average TCPs at 5697.913 kt, 3326.792 kt, and 2892.237 kt, respectively. Kenya,
702 however, stands out for its relatively lower TCP share of 52.868% compared to its CO₂
703 emissions. Central Africa, with the lowest TCP amount of 381.517 kt, sees Cameroon

704 leading in TCP quantity at 1385.607 kt, and Equatorial Guinea at the other end with the
 705 lowest share of 6.002%. Burundi tops the region with a TCP percentage of 82.844%.



706

707 **Fig. 6 Average percentage of CO₂ emission potential contraction⁸ (2000-2020)**

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709

710 **4.2.1. Potential sources of CO₂ emission contraction**

711 This section (4.2.1.) explores the sources of estimated CO₂ emission reductions potentials.

712 In this regard, the inefficiency in CO₂ emissions performance was computed using equation

713 13, in the context of MIFF and TGIFF. To discern the underlying factors contributing to

⁸ See Tables C, D, E, F in the supplementary material for detailed annual results

714 TCP, it is essential to separate it into two key components: management inefficiency
715 (*TCPMIFF*) and technology gap inefficiency (*TCPTGIFF*), as delineated under the meta
716 production frontier framework. Focusing on CO₂ emission potential contraction due to
717 management failures, the study provides insights into the annual average quantities of CO₂
718 emission contraction through Table 5 and Table E in the supplementary material. At the
719 regional level, North Africa emerges as the area with the most significant management
720 inefficiency, contributing to a *TCPMIFF* of 13944.514 kt. In stark contrast, Central Africa
721 records the least amount at 376.517 kt. Intriguingly, when considering the percentage of
722 *TCPMIFF*, Central Africa exhibits the highest inefficiency at 99.165%, with East Africa
723 displaying the lowest at 80.361%. On a country-by-country basis, South Africa leads in
724 *TCPMIFF*, followed sequentially by Egypt, Algeria, Nigeria, and Morocco in terms of
725 quantity. The predominance of these countries in North Africa underscores the critical role
726 of fossil fuel consumption in their energy mix and weak diesel sulphur content regulation
727 as a major contributor to their elevated *TCPMIFF* (Jong, 2022).

728 When evaluating the CO₂ emission potential contraction attributable to the
729 technology gap (*TCPTGIFF*), as delineated in Table 5 and Table F in the supplementary
730 material, notable regional disparities emerge. The Central region exhibits the lowest
731 contraction potential, amounting to a mere 5 kt on average. In stark contrast, North Africa
732 (NA) displays the highest potential, with an average of 3236.279 kt. Remarkably, Burundi
733 and Chad achieved consistent efficiency throughout all the years under review. This can
734 be attributed to their early commitment to low sulfur content in diesel (Jong, 2022). On a
735 national scale, Egypt stands out with the highest average reduction potential of 7601.781
736 kt, closely followed by Nigeria at 5531.536 kt and South Africa at 5283.668 kt. Algeria

737 and Morocco also feature prominently, with reduction potentials of 4985.988 kt and
 738 2362.213 kt, respectively. In terms of percentages, the East records 19.639 %, North Africa
 739 17.203 %, Southern Africa 15.432 %, Western Africa 11.729 %, and Central Africa a
 740 minimal 0.835 %. These figures underscore significant regional variations in the potential
 741 for CO₂ emission reduction due to technology gaps.

742 **Table 5 Average of TCP and its components from 2000 to 2020 by region**

Region	CO ₂ (kt)	TCP(kt)	TCP% of CO ₂	TCPMIFF (kt)	TCPTGIFF (Kt)	TCPTGIFF % of TCP	TCPMIFF %of TCP
North	18517.450	17180.794	92.794	13944.514	3236.279	82.797	17.203
West	4833.764	3191.187	80.589	2573.685	617.502	88.271	11.729
Southern	6419.348	5117.358	77.639	4349.764	767.594	84.568	15.432
Eastern	2767.293	2047.392	79.294	1642.310	405.082	80.361	19.639
Central	946.412	381.517	42.077	376.517	5.000	99.165	0.835
Africa	6696.853	5583.650	74.479	4577.358	1006.291	87.032	12.968

743 **TCP=Total CO₂ emission potential contraction, TCPMIFF= TCP due to management**
 744 **failure, TCP due to technology gap inefficiency/failure, Av=Average.**

747 **4.3 Discussion of transport CO₂ emission efficiency, reduction potential and sources**

749 The findings from this study highlight several key observations about the transport
 750 sector in Africa. Firstly, the sector displays a consistently low level of carbon efficiency
 751 throughout the study period, with marked technology gaps among the different geographic
 752 regions of the continent. Central Africa leads in the technology gap ratio, indicative of the
 753 continent's most advanced green production technology, closely followed by Southern
 754 Africa. This suggests that regions or economies that rely heavily on low-carbon energy
 755 sources (eg. DR Congo) and exhibit elements of economic prosperity, such as Gabon and
 756 Equatorial Guinea, demonstrate higher efficiency in production technology. The observed
 757 decline in carbon efficiency can be attributed to several factors, including poor road
 758 conditions, an increasing trend in used vehicle ownership, and lax sustainable transport

759 regulations (Jong, 2022; UNEP, 2020). Moreover, many African countries provide
760 subsidies for fossil fuels used in transport, leading to increased diesel consumption. In the
761 global context, Africa ranks as the top importer of gasoline for transport and second only
762 to Europe in diesel imports (IEA, 2019).

763 **Secondly**, Africa as a whole exhibit a significant potential for CO₂ emission reduction
764 in its transport sector, amounting to 74.479 % of its total transport emissions. Analyzing
765 the average annual TCP of 5583.649 kt from 2000 to 2020, we find that this amount
766 exceeds the 2020 transport CO₂ emissions of relatively moderate emitters like Côte
767 d'Ivoire and Cameroon. This indicates a substantial scope for emission reduction in
768 Africa's transport sector. This is unsurprising given that many vehicles in Africa are older
769 and less fuel-efficient, leading to higher energy consumption and emissions compared to
770 modern vehicles, as noted by the IEA (2022, 2014), UNEP (2020) and Namahoro et al.
771 (2021). Regionally, North Africa leads in terms of both the amount and percentage of TCP,
772 while Central Africa also shows commendable performance. Contrarily, the Southern
773 region exhibits the lowest percentage of TCP.

774 **Third, management failures contributed** over two-thirds to Africa's total
775 potential emission reduction from 2000 to 2020 (see Figure 7). This finding underscores
776 the prevalent inadequacies in transport human capital and institutional structures across
777 most African countries, hindering the delivery of sustainable transport services (Josephine
778 Foundation, 2012; UNEP, 2020; World Economic Forum(WEF), 2017). These results
779 resonate with Ayetor et al. (2021), who established the existence of weak monitoring and
780 institutional capacity in the region. At country level, among Africa's top five transport CO₂
781 emitting countries (South Africa, Nigeria, Egypt, Algeria, and Morocco), Nigeria and

782 South Africa are comparatively ahead in moving towards zero transport emissions, with
783 TCP shares of 57% and 79% respectively, which are lower than the 90% observed in other
784 economies.

785 Regionally, a key factor contributing to TCP results, particularly in **North Africa**,
786 is the region's high reliance on fossil fuel production combined with less robust energy
787 efficiency frameworks, despite having a high number of countries that completely ban
788 (three out of five in Africa) the importation of used cars. This situation likely leads to
789 increased transport CO₂ emission intensity. Supporting this observation, Wang et al.
790 (2020b) identified a substantial potential reduction rate of 54.97% in Egypt's transport
791 sector.

792 In contrast, **Central Africa's** economies exhibit superior carbon efficiency in the
793 transport sector compared to other regions. The low TCP observed in these economies can
794 be credited to the relatively advanced development of some countries (such as Gabon and
795 Equatorial Guinea) and a stringent focus on environmental management in the
796 implementation of their natural resource policies (AU, 2021).

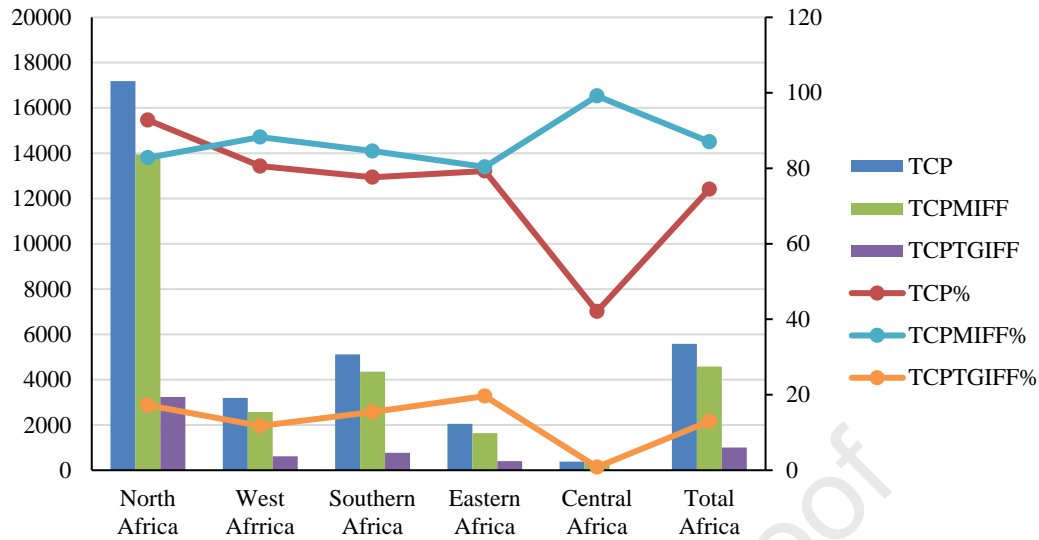
797 **Southern Africa** (SA) stands as the second most proficient region in TCP among
798 all African regions. This notable performance is largely attributed to the region's solid
799 financial and monetary integration, which are key factors in attracting investments in low-
800 carbon initiatives (AU, 2021). In 2021, Southern Africa led with \$42 billion in FDI, while
801 West Africa followed with \$14 billion, part of which was committed to green fields
802 (UNCTAD, 2022). Additionally, transport policies have played a pivotal role in SA's
803 performance. For instance, South Africa's green transport policy is geared towards
804 expanding road infrastructure with lower carbon resilience, aiming to abate total

805 greenhouse gas emissions in the sector by 5% by 2050 (DoT, 2018). Moreover, Zimbabwe
806 and Malawi have also made strides in environmental protection by implementing transport
807 taxes and engine capacity restrictions.

808 In **West Africa**, Nigeria's notable improvement in TCP can mainly be credited to
809 the implementation of Euro 3 standards and the elimination of government fuel subsidies.
810 Additionally, the UK's commitment to provide £150 million for clean transport projects in
811 Nigeria, aimed at fostering greenhouse gas resilient practices, is a significant contributory
812 factor (Chikwendu et al., 2015). This investment addresses the escalating issue of vehicle
813 congestion and associated emissions. However, other West African countries exhibit high
814 TCP rates, partly due to lax vehicle emission import policies. Countries like Mali, Senegal,
815 Cape Verde, and Burkina Faso, for instance, lack stringent vehicle importation regulations.
816 The introduction of standardized fuels and vehicle regulations (compliance with Euro 4
817 emissions standards) by 15 West African nations in 2020 is expected to significantly reduce
818 transport emissions in the region (UNEP, 2020; World Economic Forum, 2023).

819 In **East Africa**, economies such as Ethiopia, Madagascar, Uganda, and Tanzania
820 fall under the category of having weak institutional frameworks for light-duty vehicles
821 (UNEP, 2020; Urgaia, 2018). Notably, three of the six leading importers of used cars in
822 Africa are from this region, which explains their high TCP rates (Muigua, 2022).

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Fig. 7 Average TCP and its sources from 2000 to 2020 by region

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4.4 Analysis of external influencing factors using panel regression

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To develop more targeted policies, policymakers need to understand the external causes of transport carbon efficiency performance. The fixed effects outcomes based on the Hausman test are presented in Table 6. The P value (0.000) indicates that the individual fixed effect is not zero, leading to the rejection of the null hypothesis. Therefore, the findings support using the fixed effects model. Besides, the average VIFs (see Table I) of the variables(2.20) are below 5, indicating no multicollinearity, which is below the recommended threshold of 10 (Lin et al., 2011; Zhang et al., 2022). The correlation coefficients (see Table H- supplementary material) were less than 0.5, suggesting a modest level of correlation between the variables.

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Table 6 Regional regression results of influencing factors affecting transport carbon efficiency (MCEF)

Variable	NA	WA	SA	EA	CA
lnTVP	.129*** (.032)	.304*** (.03)	.371*** (.041)	.374*** (.035)	.238*** (.045)
lnUB	-.268*** (.071)	-.324*** (.099)	-.438*** (.109)	-.012 (.048)	.85*** (.158)
lnHC	.41*** (.114)	.01 (.022)	.124** (.053)	-.028 (.06)	-.165*** (.053)
lnFDI	-.015 (.014)	.002 (.016)	-.022 (.015)	.067* (.038)	.021 (.015)
lnNRT	-.002 (.006)	-.034*** (.013)	.004 (.016)	.008 (.008)	.031 (.025)
lnBR	-.01 (.018)	.051* (.03)	-.03 (.04)	-.209*** (.069)	.23*** (.026)
lnSC	-.166*** (.053)	.052* (.028)	-.011 (.043)	.009 (.06)	.029 (.036)
lnTRE	-.002 (.011)	-.023*** (.009)	-.033*** (.012)	-.183*** (.019)	-.115** (.045)
lnTEI	-.474*** (.107)	-1.424*** (.162)	-.104 (.173)	-.048 (.159)	-4.162*** (1.149)
lnIC	-.112*** (.037)	.14*** (.047)	-.12 (.077)	-.004 (.084)	.118 (.084)
SfD	-.345*** (.108)	1.075*** (.257)	-.338** (.15)	-.318*** (.05)	.708*** (.179)
Cons	2.859*** (.725)	2.951*** (.911)	5.669*** (1.094)	2.744*** (.685)	-5.2*** (1.138)
Observations	105	210	189	168	105
R-squared	.942	.904	.9	.905	.951
Country FE	YES	YES	YES	YES	YES
Time FE	YES	YES	YES	YES	YES

Hausman Test Chi2 111.44 Prob > Chi2 = 0.0000

844

*Robust errors are in parentheses, *** $p < .01$, ** $p < .05$, * $p < .1$, dependent variable is lnMCEF, NA=North*

845

Africa, WA=West Africa, SA=Southern Africa, EA=East Africa, CA=Central Africa, Transport Value-

846

added per capita (TVP), human capital (HC), Sulphur content (SfC), urbanization (UB), and institutional

847

capacity (IC) are selected. FDI as a share of GDP, energy intensity (TEI), business regulation (BR),

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structural change (SC), natural resource rent (NRT), renewable energy (TRE).

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Table 6 presents the panel regression model results of all five regions. In **North**

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Africa (NA), carbon efficiency in the transport sector is improved by higher TVP per capita

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and skilled HC, whereas UB, SC, TEI, IC, and SfD impede its growth. The positive effect

854 of TVP corresponds with the region's commitment to large infrastructure investments,
855 including transport. Algeria (38.5%), Mauritania (31.7%), and Morocco (27.8%) are
856 among Africa's top eight economies with the highest fixed capital share of GDP between
857 2010 and 2020, reflecting their capacity to invest in transport efficiency (World Bank
858 Group, 2023). However, it is important to note that while TVP improves transport carbon
859 efficiency in North Africa, the region's reliance on fossil fuels and the slow adoption of
860 cleaner energy technologies are reflected in the low carbon efficiency levels discussed in
861 section 4.1. This result aligns with Lin and Sai (2022a) for 23 SSA economies. Moving
862 on, the increased effect of human capital (HC) highlights the region's relatively strong
863 human development. With an average Education Development Index of 6.49 between 2010
864 and 2020, the region ranked second, just behind Southern Africa's 6.8 (UNDP, 2024). A
865 higher accumulation of human capital promotes the shift to energy-efficient technologies,
866 the adoption of low-carbon fuels, and innovations in energy conservation. The results align
867 with Khan et al. (2021) for seven OECD nations.

868 For the inhibitory factors, UB in countries such as Algeria, Tunisia, and Morocco
869 surpass the global average of 57% urban population (OurWorldInData, 2024). This urban
870 growth with poor public transport systems can negatively influence traffic congestion,
871 increased private vehicle ownership, and transport demand, ultimately resulting in higher
872 fuel consumption and emissions. This findings align with Haouraji et al. (2021), where
873 urbanization raises emissions by 2.76% for four North African countries. Next variable is
874 SC, which recorded a negative impact on TCE and could be due to the slow transition to
875 sustainable transport modes like electric vehicles (EVs) and public transport in the region
876 and across Africa. The electric vehicle market share in Morocco, and Tunisia remains less

877 than 0.1%; as a result, internal combustion engine vehicles continue to dominate, leading
878 to sustained high demand for gasoline and diesel (Khan et al., 2022). This result is
879 consistent with Onanuga et al. (2021) for 31 SSA countries. Further, the negative effect of
880 TEI aligns with NA's high energy intensity and fossil fuel subsidy levels. In 2017, Algeria
881 (4.02%), Egypt (6.27%), and Tunisia (2.91%) were among top nine highest in fossil fuel
882 subsidies as a percentage of GDP in Africa (UNECA, 2024). Egypt, Algeria, Morocco, and
883 Tunisia ranked among the top 12 energy-intensive economies in Africa from 2010 to 2020
884 (EIA, 2024), indicating inefficient energy use and resulting in higher carbon emissions.
885 This result concurs with Sai et al. (2023) for 35 Africa economies. The inhibitory effect of
886 institutional capacity (IC) is evident in large, cheaper adulterated fuels being sold on
887 informal markets due to limited IC levels and resources for fuel monitoring and testing
888 (Naré and Kamakaté, 2017). This is compounded by weak sulfur regulation standards
889 (SfD), with countries like Algeria (2,500 ppm) and Egypt (6,000-7,000 ppm) struggling to
890 implement effective emission controls (Jong, 2022). Obobisa et al. (2022) affirmed the
891 negative effect of IC on 25 African economies, while Ayetor et al. (2021a) highlighted the
892 issue of poor fuel quality across Africa.

893 **In West Africa (WA)**, carbon efficiency in the transport sector is driven by higher
894 TVP, BR, SC, SfD, and IC. However, UB, NRT, TRE, and transport TEI present challenges.
895 The positive impact of TVP is linked to increased investments in infrastructure and
896 logistics, as seen in Ghana, Nigeria, and Cote d'Ivoire, which recorded average transport
897 output growth of 7.4%, 9.4%, and 19% from 2010 to 2020 (UNECA, 2024), indicating
898 more optimized operations and potential in energy consumption reductions. These findings
899 align with Lin and Sai (2022a) for 23 SSA economies. The region's Centre for Renewable

900 Energy and Energy Efficiency (ECREEE), established in 2010, has played a crucial role in
901 enhancing IC and SfD's positive impact on carbon efficiency by promoting incentives for
902 low fuel consumption transport systems and emission standards (ECREEE, 2024). The
903 findings regarding IC align with those of Karim et al. (2022) for 30 SSA countries, while
904 the results related to SfD are consistent with P. Li et al. (2020) on China. The positive
905 effect of BR reflects significant reforms in business practices, with Nigeria implementing
906 nine reforms and Senegal and Togo seven each between 2018 and 2019 (World Bank,
907 2019). Regulations that promote clean business activities, including in transport, can
908 enhance efficiency, as noted by Ugwu et al. (2022). The positive effects of SC are
909 associated with a strong shift in economic activities driven by digitalization, as evidenced
910 by the rise of e-commerce and teleworking, which has reduced the need for mass travel.
911 West Africa leads Africa in mobile money adoption, accounting for 36% of registered
912 accounts (GSMA, 2024). Notably, eight of the top 20 African countries with the highest
913 infrastructure investments as a share of GDP, including transport, are in West Africa,
914 contributing to improved logistics and connectivity (ICA, 2017). These findings also align
915 with Dappe and Lebrand (2024) in the Horn of Africa and Lake Chad region.

916 On the negative effect variables, UB's inhibitory impact stems from high peak
917 population densities and slow urban capital investment, which contribute to poor urban
918 design and long commutes or congestion, ultimately raising energy consumption (Lall et
919 al., 2017). Côte d'Ivoire and Togo have over 18% and 20% of their populations living in
920 urban agglomerations of more than 1 million, with about 56% and 51% residing in slums
921 (OurWorldInData, 2024). Urban sprawl in these cities offsets the advantages of urban
922 concentration, largely due to congestion costs and the presence of informal sector operators

923 with minimal regulation. The negative impact of NRT on TCE is evident in the reliance on
924 mineral revenues for basic needs. For instance, Nigeria's GDP growth fell from 6% in 2014
925 to -1.6% in 2016 due to declining oil prices, resulting in a 38% decrease in infrastructure
926 investment (World Bank Group, 2023). TRE and TEI negative's influence on TCE can be
927 attributed to the reliance on used diesel and gasoline vehicles and inadequate clean vehicle
928 infrastructure, resulting high fossil energy consumption. In 2019, Nigeria (62.12%), Ghana
929 (8.96%), and Benin (15.37%) together accounted for 86% of used vehicle imports from the
930 USA (ITF, 2024). Similarly, Ayetor et al. (2023) noted that the EV (plug-in) import to
931 charging infrastructure ratio is 103.7 in Senegal and 2,518.9 in Nigeria compared to 4.3 in
932 Morocco. All findings regarding the inhibitory factors are consistent with previous studies:
933 Ali et al. (2019) on urbanization (UB) for 47 developing countries, **Afolabi (2023)** on
934 natural resource rent (NRT) for 41 economies in Africa, Lin and Abudu (2020) on transport
935 renewable energy (TRE) for MENA economies, and Sai et al. (2023) on transport energy
936 intensity (TEI) for 35 African countries.

937 **In Southern Africa (SA)**, carbon efficiency in the transport sector is enhanced by
938 higher TVP per capita and HC. However, UB, TRE, and Sfd hinder efficiency. TVP's
939 positive effect on TCE can be attributed to the advanced nature of some economies in the
940 region. Namibia, Botswana, and South Africa are ranked among Africa's top eight for
941 transport infrastructure (AFDB, 2022), which can influence logistics efficiency. South
942 Africa's ban on used car imports allows for effective regulation of domestically produced
943 vehicle efficiency (UNEP, 2020). For the negative effect variables, Human capital's impact
944 on TCE reflects regional efficiency levels. Botswana, South Africa, and Namibia, classified
945 as efficiency-driven economies by the Global Competitiveness Index (GCI), emphasize

946 quality education, labor market efficiency, and advanced technology adoption (WEF,
947 2017). Besides, South Africa produces cars locally and offers cheaper app-based electric
948 three-wheeler taxis compared to ICE taxis (Roychowdhury et al., 2023). Both Namibia and
949 Botswana allocate 8-9% of their GDP to education, ranking among the top in Africa
950 (UNECA, 2024).

951 UB's negative impact is reflected in countries like Namibia, Zambia, Zimbabwe,
952 and Angola, which have over 30% of their populations residing in large cities (among the
953 highest in Africa), marked by severe congestion and unregulated shared transportation
954 options (OurWorldInData, 2024). Persistently low paved network ratio, with Zambia at
955 15.4%, Mozambique at 27%, Namibia at 17.4%, and South Africa at 21% is also a major
956 factor (IRF, 2024). The SFD limits TCE can reflect in having four countries in the top ten
957 for energy intensity (MJ per \$2017 PPP GDP) (World Bank Group, 2023) countries in
958 Africa with weak regulatory ranking of on used cars and status (UNEP, 2020). TRE's
959 negative impact is tied to the region's heavy dependence on fossil fuels and the slow pace
960 of renewable energy transitions (Kessides, 2020). For instance, South Africa relies on fossil
961 fuels for 94% of its primary energy consumption as at 2019 (Global Change Data Lab,
962 2022a). The findings are consistent with prior research. With the improving variables, Lin
963 and Sai (2022a) 's findings align with VP in 23 SSA economies, and human capital is
964 supported by the results of Iorember et al. (2021) in South Africa. Conversely, the
965 inhibitory urbanization is align with the results of Oladunni et al. (2022) in nine provinces
966 of South Africa. Lin and Abudu (2020) agrees with the negative effect of TRE in MENA
967 economies. The work of Naré and Kamakaté (2017) and Ayetor et al. (2021b) support the
968 negative effect of high sulfur diesel on TCE in African countries.

969 In **East Africa (EA)**, carbon efficiency is hindered by high sulphur diesel use (SfC),
970 ineffective BR, and TRE. SfC: some economies (e.g., Seychelles, Ethiopia) still rely on
971 high-sulphur fuels (up to 5,000 ppm), while old, polluting vehicles dominate fleets (Jong,
972 2022). In 2019, Kenya, Uganda, and Tanzania accounted for 67.5% of used vehicle imports
973 from Japan (ITF, 2024). BR's negative impact stems from weak vehicle import regulations.
974 In 2018, imported used vehicles in Rwanda and Uganda averaged over 15 years old (UNEP,
975 2020). Besides, TRE use remains insufficient to adequately support the transportation
976 sector in CA (Sadiq and Chidi, 2024). With FDI, Mauritius, Rwanda, and Kenya
977 consistently secure spots among the top five SSA economies for their strong business
978 climates (World Bank, 2019). This favorable business climate positioned East Africa as a
979 leader in foreign direct investment (FDI), attracting 143 projects worth \$19.4 billion in
980 2016. As part of this initiative, Kenya initiated the 480 km Standard Gauge Railway Project
981 in May 2017, which cost \$3.8 billion (AnalyseAfrica, 2017). The results for FDI, BR, TRE,
982 and TVP align with the findings of Adams et al. (2020) on FDI for 19 SSA countries,
983 Rieger (2019) on BR for 104 developing nations, Lin and Abudu (2020) on TRE for MENA
984 economies, Lin and Sai (2022a) on TVP 23 SSA economies, and Ayetor et al. (2021b) on
985 SfC for African countries, accordingly.

986 In Central Africa (CA), carbon efficiency in the transport sector is positively
987 supported by factors such as TVP, effective UB, stringent BR and low sulphur content in
988 fuels (SfC). However, HC, TRE, and TEI hinder efficiency. TVP promotes TCE because
989 in Central Africa, mining dominates construction activities, driving infrastructure
990 improvements that enhance logistics and reduce carbon emissions. For instance, in 2010,
991 when mining share of GDP grew from 9% to 18% in 2011, fixed capital investment grew

992 from 14% to 28.7% (UNSD, 2024; World Bank Group, 2023). UB enhances TCE through
993 improved public transport, shared mobility, and spatial planning. With 23.76% of DR
994 Congo's population in large urban areas, shared infrastructure and lower transport costs can
995 enhance carbon efficiency (Global Change Data Lab, 2022b). BR enhances TCE due to
996 high environmental and regional integration index scores, driven by green development
997 investments (AU, 2021). SfC's positive impact stems from early sulphur content
998 restrictions in diesel (500ppm) in Chad and DR Congo (Jong, 2022). HC's negative impact
999 is attributed to the fact that many economies lack the personnel with the specialized skills
1000 needed for modern transport systems and management practices. Cameroon and Chad
1001 ranked among the bottom 12 in the 2017 Africa Capacity Index (ACBF, 2017). TRE's
1002 negative impact stems from the limited adoption of renewables in its transport sector, with
1003 challenges in scaling production and grid reliability, leading to reliance on imported diesel
1004 and gasoline. More so, the negative effect of TEI could result from an aging vehicle fleet
1005 and longer travel times due to poor road conditions (e.g., Burundi's paved network ratio
1006 was 14.38% in 2020, while Gabon's was 21.54% in 2017 (IRF, 2024) have led to increased
1007 fuel consumption and a higher transport carbon footprint. The results align with previous
1008 studies. On the positive effect variables, TVP results in CA conform with Lin and Sai
1009 (2022a) in SSA economies, UB align with Adams et al. (2020) for 19 SSA countries, BR
1010 is consistent with Ugwu et al. (2022) for 30 SSA economies. In contrast, the negative
1011 impact variables, SfC, align with findings by Li et al. (2020) on China. For the inhibitory
1012 factors, the results of TEI and HC concur with Asane-Otoo (2015) for 45 African countries,
1013 and TRE supports Lin and Abudu (2020) in MENA economies.

1014

1015 **4.5 Robustness test**

1016 To confirm the robustness of the panel regression results, we follow Zhang et al. (2015)
1017 and performs robustness tests by re-estimating the dependent variable using a non-
1018 directional distance function. In Table J, the indicators' directions and significance levels
1019 remain largely unchanged, confirming the reliability of the original conclusions.

1020

1021 **5. Conclusion and policy implications**

1022 The transportation industry has emerged as a primary source of emissions in Africa,
1023 highlighting its crucial role in realizing the sustainable future envisioned in the "Africa We
1024 Want" blueprint. Evaluating transport CO₂ emissions efficiency is crucial for Africa's
1025 emission reduction targets, energy conservation, and regional development, yet it remains
1026 largely uncharted. Therefore, taking regional heterogeneity into account, this research
1027 employs a non-parametric metafrontier method to assess the transport carbon efficiency,
1028 potential emission reductions, and the sources of emission reduction across forty African
1029 economies from 2000 to 2020. External factors influencing MECF across various
1030 geographical regions are also analyzed.

1031 The key findings of the study are as follows:

1032 1) Carbon efficiency levels across Africa are generally low, with significant
1033 technology gaps observed across the continent's five geographical regions throughout the
1034 study period. Central Africa stands out with the highest technology gap ratio, indicating its
1035 leading adoption of optimal green production technology in Africa, closely followed by
1036 Southern Africa.

1037 2) The carbon efficiency distribution density shows a declining trend over time,
1038 indicating diminishing effectiveness in current approaches towards environmental
1039 sustainability in the transport sector.

1040 3) The continent has considerable potential for CO₂ emission reduction, accounting
1041 for 74.479 % of total transport emissions, averaging 5583.649 kt annually. North Africa
1042 exhibits the most significant potential for reducing CO₂ emissions, both in terms of volume
1043 and percentage, suggesting a low decoupling effect between fossil fuel use and CO₂
1044 emissions. Conversely, Central Africa demonstrates the least potential for emission
1045 reduction, indicative of effective environmental policy implementations.

1046 4) The majority of the CO₂ emission reduction potential, amounting to 87% of the
1047 total, is attributed to management inefficiencies. Central Africa shows the highest
1048 percentage of potential emission contraction due to management inefficiencies, while
1049 North Africa records the lowest.

1050 5) Influencing factors on transport carbon efficiency (TCE) exhibit regional
1051 heterogeneity. Transport value-added positively supports TCE in all regions, while
1052 Transport energy intensity and renewable energy diminishes it. Human capital improves
1053 TCE in only in NA and Southern region. FDI only improves it in East Africa and Natural
1054 resource rent hinders it West Africa. Urbanization, business relations, structural change,
1055 institutional quality and sulphur content in diesel have mixed effects.

1056 **Policy implications:** The study bears some important policy implications for developing
1057 climate response strategies and sustainable transport policies.

1058 Given Africa's low carbon efficiency, it's crucial to boost the continent's climate
1059 resilience fund, focusing on green transportation investments. Key areas of investment
1060 should include railway development, mass rapid transit systems, promotion of electric
1061 vehicles, and supporting non-motorized transport. Fiscal measures like fuel taxes and road
1062 pricing can incentivize public transport use. Reforms should phase out internal combustion
1063 vehicles, reduce non-renewable energy subsidies, and promote eco-friendly alternatives
1064 like transitioning from jet fuels to biofuels and efficient traffic management.

1065 To address technological disparities, sustainable transport planning should be
1066 customized to each region's needs. Central Africa, with low emission reduction potential
1067 but high management inefficiency, requires tailored strategies for each region or country,
1068 promoting mutual learning and adaptation of successful transport resilience tactics across
1069 regions. Regions with high emissions, like North and Southern Africa, need updated and
1070 robust green transport policies and energy frameworks, as well as investment in artificial
1071 intelligence algorithms to improve transport management and energy efficiency. West and
1072 East Africa, with lower carbon efficiency, should focus on reforming transport systems and
1073 integration of advanced technology solutions. In general, the African Union should
1074 implement uniform green transport standards and support innovation in low-carbon
1075 transport solutions (eg E-mobility, rail etc) through research funding and green incentives.

1076 The primary driver of CO₂ emission potential contraction in the transportation
1077 industry is attributed to management inefficiencies. To counter this, we propose
1078 establishing green public-private partnerships (PPPs) and comprehensive driver training
1079 programs to enhance technical capacities for climate change mitigation. Creating Green
1080 Transport Advisory and Research Service Centers in each nation is essential to foster

1081 knowledge and competency. Governments should also implement rigorous vehicle
1082 inspection and maintenance programs, including emission testing, fuel system checks,
1083 exhaust system inspections, and air filter evaluations. Additionally, collaboration across
1084 regional blocs and with international partners is vital to leverage a diverse pool of experts
1085 in transport sustainability. These efforts are crucial for enhancing management practices
1086 and reducing CO₂ emissions in the transportation industry.

1087 The regression results suggest that differentiated policies are needed across all
1088 regions to improve transport CO₂ efficiency. Incentives should be provided to shift toward
1089 mass public transportation schemes, transition entirely to zero-sulfur diesel fuels.
1090 Economic measures like tax incentives, road pricing, and parking fees can be implemented
1091 to regulate transport-related emissions. Rapid integration of clean energy sources as
1092 transport fuel alternatives and prioritizing quality production processes in value addition
1093 are recommended. Governments should strengthen green business regulations and support
1094 sustainable natural resource management. The incorporation of development plans with
1095 transport infrastructure and traffic management strategies is encouraged. Promoting
1096 industrial agglomeration programs with increased capital investment and green urban
1097 planning measures can enhance the net benefits of urbanization, human capital, and FDI.
1098 Similarly, governments should regulate and provide training informal sector operators as
1099 well as streamline uncoordinated transit systems.

1100 This study's **limitations** are important to acknowledge. Firstly, a non-parametric
1101 approach was employed, which did not account for statistical inferences. Additionally, the
1102 research considered two internal and eleven external factors influencing emission reduction
1103 potential. Future studies could benefit from including a broader range of other

1104 environmental impact factors, such as agglomeration, infrastructure investment intensity,
1105 intra-trade, spatial spillovers, and industrial structure upgrading, to gain a more
1106 comprehensive understanding of CO₂ emission efficiency. Another limitation is that this
1107 study focused solely on static CO₂ efficiency within the production framework,
1108 overlooking dynamic aspects. Future research could explore these dynamic features for a
1109 more nuanced analysis. Lastly, it is suggested that future studies use passenger numbers as
1110 an output measure when data becomes available, as the value added can be significantly
1111 influenced by fluctuations in traffic ticket prices.

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Highlights

- Transport carbon efficiency performance and its determinants are investigated.
- Used non-parametric meta-frontier technique to account for regional heterogeneity.
- Results exhibit low carbon efficiency levels and considerable technology gaps.
- Potential CO₂ reduction is estimated at 74.49%, primarily attributed to management inefficiency.
- Regression-influencing factors exhibit regional heterogeneity.

Declaration of interests

The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

The authors declare the following financial interests/personal relationships which may be considered as potential competing interests:

We declare hereafter that, this manuscript with title “**Evaluation of transport carbon efficiency, reduction potential, and influencing factors in Africa**” has not been previously published, is not currently submitted for review to any other journal and will not be submitted elsewhere before one is made. Thank you so much.

Signed
Rockson Sai
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