

## 1                    **Opportunity mapping for urban scale renewable energy generation**

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### 8    **Abstract**

9    As part of a project awarded to Glasgow City Council by Innovate UK, a GIS-based  
10    Geospatial Opportunity Mapping (GOMap) tool was developed to enable the identification of  
11    land throughout the city of Glasgow that is both policy unconstrained and technically feasible  
12    in relation to the possible future deployment of Solar Photovoltaic Power Stations (PVPS).  
13    To evaluate the suitability of a specific site, two sets of constraints are considered: one  
14    addresses the technical aspects that may constrain the economically achievable power  
15    capacity; the other addresses the policy aspects that may affect the likelihood of receiving  
16    planning permission for an otherwise technically feasible scheme. Overall technical and  
17    policy ratings are determined and the outcome displayed on a 10 m x 10 m grid across the  
18    city. The output maps allow users to determine the overall suitability of any given site and  
19    identify the specific technical or policy aspects that might impede a proposed deployment.  
20    Application of GOMap to the city of Glasgow indicated that the potential contribution of  
21    deploying PVPS on unconstrained Vacant and Derelict Land is equivalent to the annual  
22    heating energy requirement of 21.8 % of dwellings in the hard-to-heat category. This finding  
23    is significant in relation to the Scottish Government's energy strategy that calls for the  
24    electrification of building heating in a manner that alleviates fuel poverty. Alternatively, the

25 generated energy is equivalent to 26.6 % of the energy requirement of Glasgow's car fleet if  
26 this was converted to electric vehicles.

27 The paper describes the scoring and weighting methods as applied to the policy and technical  
28 aspects and their underlying factors, and presents the outcome of an application of GOMap to  
29 quantify the PVPS potential for the city of Glasgow. GOMap is made available under an open  
30 source licence and is free to download and apply.

### 31 **Keywords**

32 PV power station; urban land identification; technical/policy rating; GIS opportunity  
33 mapping.

### 34 **Symbols and abbreviations**

35	GW	Gigawatt
36	GWh/y	Gigawatt-hours per year
37	km	Kilometre
38	kW	Kilowatt
39	kWh/m <sup>2</sup> .y	Kilowatt-hours per square metre per year
40	kV	Kilovolt
41	m	Metre
42	MW	Megawatt
43	MWh/y	Megawatt hours per year
44	W/m <sup>2</sup>	Watts per square metre
45	CAA	Civil Aviation Authority
46	EV	Electric Vehicles
47	GCC	Glasgow City Council
48	GIS	Geographic Information System
49	GOMap	Geospatial Opportunity Mapping

50	GSHP	Ground Source Heat Pump
51	PV	Photovoltaic
52	PVPS	Photovoltaic Power Station
53	QGIS	Quantum Geographic Information System
54	SPEN	Scottish Power Energy Networks
55	SSSI	Sites of Special Scientific Interest
56	STA	Solar Trade Association
57	VDL	Vacant and Derelict Land

## 58 **1. Introduction**

59 As part of the Future City Glasgow Demonstrator Project [1], GCC commissioned the Energy  
60 Systems Research Unit at the University of Strathclyde to develop a procedure for the  
61 production of geospatial opportunity maps for urban renewable energy schemes. The  
62 developed application, GOMap, is made available at no cost under an open source licence [2].  
63 The intention was that these maps be made publicly available to indicate city areas where  
64 community-scale renewable energy projects could most readily be developed while, at the  
65 same time, highlighting the challenges to be overcome at other locations. Once established,  
66 GOMap was utilised to assess the potential for deploying PVPS at sites throughout Glasgow  
67 designated VDL. This designation is given to land that at one time had been used for housing  
68 or industry but is now a priority for putting to productive use – in this context renewable  
69 energy generation.

70 Many previous efforts on city site selection for the deployment of renewable energy projects  
71 have focused on technical constraints such as the energy resource potential, terrain suitability  
72 and access to power grid transmission lines [3] [4] [5] [6]. Other contributions have  
73 considered additional constraints related to environmental, social and economic issues [7] [8]  
74 [9] [10]. However, at the time of project commencement no prior work could be identified  
75 that mapped opportunities for renewable energy systems deployment as a function of the

76 various policy issues considered by UK local authority planners and the technical constraints  
77 considered by local utility providers. This project addressed both aspects together and  
78 required significant collaboration with the local authority (GCC) and utility provider (SPEN),  
79 both of whom provided high-quality data that was subsequently embedded in GOMap.

80 Urban PV systems are typically deployed on roofs and integrated into a building's electricity  
81 supply, with the generated power constrained by the available surface area. This approach has  
82 advantages in the urban context because it is not unsightly and can be realised with relatively  
83 low disruption. The focus of this project was the feasibility of a complementary approach: the  
84 deployment of PVPS on VDL as a means to facilitate power generation within clusters  
85 located throughout the city, thereby increasing the available surface area and improving  
86 energy equity. As the technology does not require deep foundations, panels can be held in  
87 place with ground anchors that minimise the environmental impact. Beyond the household  
88 level, the Scottish Government had, at the time of project commencement, set a target of 1  
89 GW of locally-owned renewable energy to be deployed by 2020, with an additional 1 GW  
90 targeted for 2030 [11].

91 When evaluating the suitability of a site for PVPS deployment, two issues must be  
92 considered. The first is technical – not the soundness of the technology itself but the  
93 constraints imposed by the location on the accessible power output. Assuming that these can  
94 be managed, the policy factors that might diminish the likelihood of receiving planning  
95 permission need to be understood by potential developers.

96 GOMap considers 5 policy aspects – environmental designation, development zoning  
97 designation, glare that might constitute a safety risk, the existence of endangered species, and  
98 the visual impact on neighbouring housing; and 4 technical aspects – the connection distance  
99 to an electricity substation, the degree of congestion at the substation, the extent of site  
100 shading, and terrain access difficulty. With multiple possible factors affecting each of these

101 policy and technical aspects, the core aim of GOMap is to score and weight these factors to  
102 give a realistic screening of all possible locations throughout a city.

103 For each location within a city-wide 10 m x 10 m grid, the factors underlying the policy  
104 aspects are scored on a 3-point scale as being ‘possible’, ‘intermediate’ or ‘sensitive’, while  
105 the factors underlying the technical aspects are scored as being ‘favourable’, ‘likely’ or  
106 ‘unlikely’. In the case of the Environmental aspect, a ‘showstopper’ score is imposed on an  
107 underlying factor where it would be impossible to implement a mitigating action. After the  
108 individual factor scores are assigned, they are combined as described below to give an overall  
109 aspect score and then the aspect scores are combined to give overall policy and technical  
110 ratings.

111 GOMap offers alternative methods to determine the aspect scores corresponding to three use  
112 cases – termed ‘lenient’, ‘stringent’ and ‘prescribed’. The lenient method is intended to  
113 encourage development, the stringent method imposes pragmatic constraints, while the  
114 prescribed method supports the exploration of future policy changes and possible  
115 infrastructure developments by allowing the imposition of user-defined weightings to the  
116 policy and technical aspect scores. While the technical aspects and their underlying factors  
117 will vary between renewable technologies (e.g. between PVPS and GSHP district heating),  
118 they will not vary by location: the method for PVPS deployment assessment can therefore be  
119 used directly for another city. Conversely, each local authority has its own policy approach so  
120 that the scoring and weighting criteria implemented for Glasgow may need to be modified for  
121 another city. GOMap supports this modification. The factor scoring and aspect weighting  
122 schemes for this project were developed in collaboration with specialists from the GCC  
123 Planning Department and SPEN.

124 GOMap is built on top of the open source QGIS framework [12], a mapping application  
125 which supports the viewing, editing and analysis of geospatial data. These data are stored in  
126 shapefiles containing points, lines or polygons for vector representation when loaded into a

127 GIS environment. Shapefiles can be combined, filtered, used in calculations and formatted  
128 according to need. In GOMap colour is used to highlight any geographical variation in the  
129 ratings: darker shades represent increasing barriers to PVPS deployment.

130 Figure 1 shows a typical GOMap user session in which specific policy and/or technical  
131 factors can be weighted or disabled and the corresponding land areas categorised and  
132 quantified. Suitable sites can then be assessed for renewable energy generation based on an  
133 in-built PVPS model. The central image depicts the Glasgow City boundary with all aspects  
134 scored by the lenient method and displayed as a combined policy/technical rating.  
135 Supplementary shapefiles are included in GOMap to provide contextual information such as  
136 city buildings, electric power lines and municipality boundary lines and to support factor  
137 scoring. The panel to the left in Figure 1 allows individual aspect factors to be disabled while  
138 the panel on the right allows aspects to be weighted. For the active factor scope and aspect  
139 weightings, the lower left panel reports the available land, colour coded by availability, along  
140 with an estimate of the energy production potential of the selected technology (here PVPS  
141 although GOMap has access to models for other renewable energy technologies).

142 The paper is divided into six sections. Section 2 and 3 describes the rules applied to score and  
143 weight the factors that underpin the policy aspects (as devised in collaboration with GCC  
144 Planners) and the technical aspects (as devised in collaboration with SPEN electricity network  
145 personnel). These rules are embodied in the GOMap shapefiles and may be readily modified  
146 to accommodate different policy and technical viewpoints on a city-wide scale as described in  
147 Section 4. Section 5 presents the results when GOMAP is focused on Glasgow VDL sites.  
148 Finally, Section 6 summarises the project findings and provides concluding remarks.

## 149 **2. Scoring policy aspects**

150 Five policy aspects, each comprising several factors, affect whether a site is suitable for  
151 development: Environmental; Developmental; Visual intrusion; Biodiversity; and Visual  
152 impact. These aspects are now considered in turn.

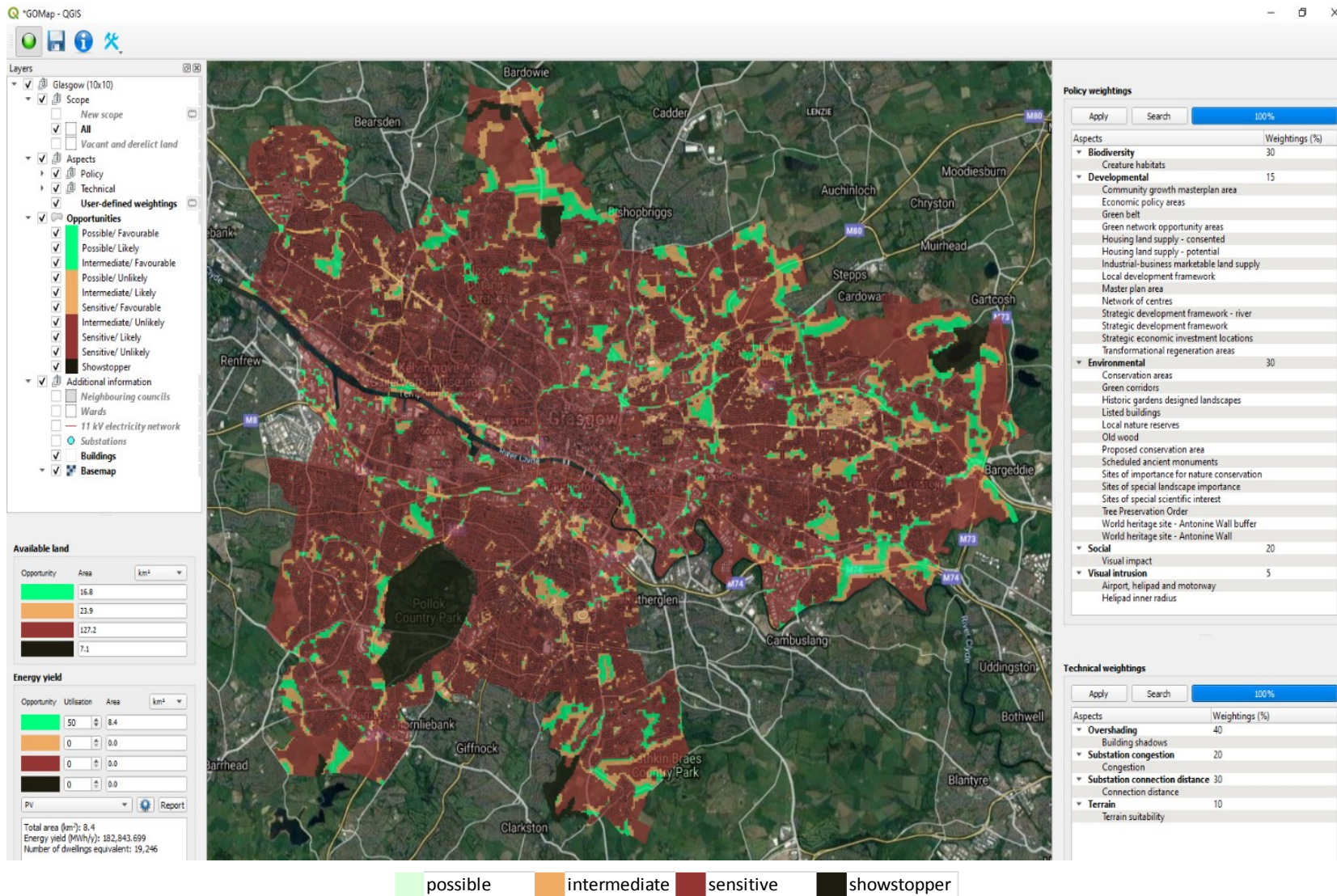


Figure 1: A GOMap session with the focus on Glasgow City.

154 2.1 Environmental aspect

155 GCC has 13 factors covering this aspect, with each factor represented by a maintained  
156 shapefile. These shapefiles are transferred electronically to GOMap and associated with a  
157 scoring method based on a consensus view from city planners as to how significant is the  
158 hurdle each factor implies. The assigned scores are as follows.

Rating	Score	Factor
<i>Possible</i>	1	Green corridors; Local nature reserves.
<i>Intermediate</i>	2	Conservation areas; Listed buildings; Ancient woodlands; Tree preservation orders; World Heritage site buffer zone.
<i>Sensitive</i>	3	Sites of special landscape importance; Gardens and designed landscapes; Scheduled ancient monuments; Sites of importance for nature conservation.
<i>Showstopper</i>	4	Sites of Special Scientific Interest; World Heritage site (Antonine Wall).

159 For an area where more than one factor applies, the overall aspect score is derived from  
160 application of the following rules.

- 161 • If three or more scores are *intermediate*, the overall aspect score is 3.
- 162 • For the lenient method, the aspect score is the median of all factor scores except where  
163 any score is 4 then the aspect score is 4.
- 164 • For the stringent method, the aspect score is the highest factor score.

165 The 13 shapefiles in GOMap cover the entire city and are automatically updated each time  
166 GCC issues a revision.

167 2.2 Developmental aspect

168 GCC has 14 factors covering this aspect and, as above, the corresponding shapefiles are  
169 transferred to GOMap and associated with the scores agreed with planning department



170 personnel. In general, this aspect is less onerous than the previous one and no factor is rated  
 171 as a showstopper. The assigned scores are as follows.

Rating	Score	Factor
<i>Possible</i>	1	Master plan area; Strategic economic investment locations; Transformational regeneration areas.
<i>Intermediate</i>	2	Community growth masterplan area; Economic policy areas; Green belt; Green network opportunity areas; Housing land supply; Industrial-business marketable land supply; Local development framework; Network of Centres; Strategic development framework; Strategic development framework - river.
<i>Sensitive</i>	3	Housing land supply with consented developments.

172 For areas with multiple factor scores, the same rules as for the Environmental aspect apply.

173 The 14 shapefiles in GOMap cover the whole city and are automatically updated each time  
 174 GCC issues a revision.

### 175 2.3 Visual intrusion aspect

176 Strong glare from reflections can cause flash blindness and temporary vision loss. The UK  
 177 Civil Aviation Authority (CAA) in its interim guidance on solar PV systems recognises this  
 178 but currently offers no quantitative standard as to what may or may not be acceptable. It has  
 179 been reported that flash blindness for a period of 4-12 seconds can result from 7-11 W/m<sup>2</sup>  
 180 reaching the eye [13]. However, the risk of encountering this intensity from solar PV is low –  
 181 only 2% of the incident energy is reflected, which at the latitude of Glasgow would equate to  
 182 a maximum of 20 W/m<sup>2</sup> close to the panels. In the US, solar PV farms have been installed at a  
 183 number of airports without any reported incidents of glare affecting pilots [14]. Analysis of  
 184 glare from systems with solar concentrators indicates that at ground level people are safe from  
 185 flash blindness at a distance of 45 m [15]. However, the existing regulations require CAA to

186 be consulted for major solar PV developments within 24 km of an officially safeguarded  
 187 aerodrome such as Glasgow Airport, although the aerodrome may choose to reduce this  
 188 distance to 5 km. Glasgow’s Aerodrome Traffic Zone also covers a radius of just less than 5  
 189 km. A report from the STA stated that glare from solar panels has not been an issue within  
 190 airports with local PVPS deployments [16]. As PV panels are designed to absorb light, their  
 191 reflectivity is considerably lower than that of other objects commonly visible on and around  
 192 aerodromes such as building facades, metal roofs and bodies of water. Additionally, prior to  
 193 landing, the nose of a commercial aircraft is tilted slightly upwards making it less likely that  
 194 reflections from panels would enter the cockpit no matter the orientation of the PV array.  
 195 With this in mind, and with the intention of taking a conservative view, the following scores  
 196 were implemented in GOMap.

Rating	Score	Factor
<i>Possible</i>	1	All other areas.
<i>Intermediate</i>	2	Between 1 and 5 km radius to the south of an airport or heliport or within 100 m of a motorway.
<i>Sensitive</i>	3	Within a 1 km radius semicircle to the south of an airport or heliport, or 100 m from a runway.

197 This shapefile covers the entire city but is specific to PV systems; its applicability would  
 198 require to be reviewed for other solar technologies such as concentrating mirrors. The CAA  
 199 intend to update their guidance after the US Federal Aviation Authority completes their own  
 200 review, which has been under way since October 2013, and this shapefile would need to be  
 201 revised to reflect any new guidance.

#### 202 2.4 Biodiversity aspect

203 The habitats of protected or endangered species are not necessarily covered by an  
 204 environmental designation such as SSSI, and habitats can change over time faster than formal  
 205 designations. The UK legislation in the Wildlife & Countryside Act 1981, the Habitats

206 Regulations 1994, and Protection of Badgers Act 1992 mandates specific environmental  
 207 surveys to be carried out if a site is thought to harbour certain species, and a planning  
 208 application may be turned down if no suitable mitigation measures can be found. This  
 209 legislation is reflected in guidance from Scottish Natural Heritage [17] and in GCC’s Local  
 210 Biodiversity Action Plan [18]. The assigned scores for this aspect are as follows.

Rating	Score	Factor
<i>Possible</i>	1	No species on the protected list believed to occur.
<i>Intermediate</i>	2	UK protected species possibly occur, requires environmental survey and mitigation measures.
<i>Sensitive</i>	3	European protected species possibly occur, requires environmental survey and serious mitigation measures.

211 Information about species likely to occur in Glasgow is held by the Land and Environmental  
 212 Services department at GCC. This information is sensitive so is released on a site-by-site  
 213 basis. While GOMap includes scores for each location, no details are held on the species in  
 214 question. Advice from the GCC Land and Environmental Services department is that some  
 215 general issues with PVPS need to be considered in terms of biodiversity impact:

- 216 • the amount of ground disturbance for installation fixings such as poles or platforms;
- 217 • the size of the panels, which will cause habitat shading; and
- 218 • the density of panels, which will determine the shading extent and impact on access to  
 219 grassland foraging and nesting.

220 The following rules are invoked for areas with multiple factor scores.

- 221 • Where several species are present, the highest score applies.
- 222 • Where three or more species score *intermediate*, the overall score is 3.

223 This shapefile applies to surveyed sites only, but applies to any renewable generation  
 224 technology planned to be deployed there. It is updated when a new local biodiversity action  
 225 plan is issued.

226 2.5 Visual impact aspect

227 PV arrays can take up a large area, but they are not tall: in an urban environment they are  
228 unlikely to significantly impact on the quality of view. A distinction can be made between  
229 sites that are not overlooked by residential areas, where the view from residential areas is an  
230 existing industrialised landscape or where there is suitable screening; and sites where the  
231 introduction of PVPS would significantly change the character of the view from existing  
232 dwellings. Establishing which applies at a given site requires subjective judgement, reflected  
233 in the simplified scoring criteria implemented in GOMap.

234 A qualitative judgement is made based on the proximity of residential properties and a rating  
235 of the present view, e.g. a large PVPS will be more intrusive against a park background than  
236 against a street landscape. Elevation effects are taken into account, with longer visibility from  
237 tall buildings or rising ground. To this end, a shapefile comprising all city dwellings is  
238 included in GOMap and this is processed against the following factor scores.

Rating	Score	Factor
<i>Possible</i>	1	No residential areas overlook the site.
<i>Intermediate</i>	2	Residential areas overlook the site.

239 This shapefile applies to surveyed sites only and is updated after any nearby development has  
240 taken place.

241 **3. Scoring technical aspects**

242 There are 4 technical aspects considered by GOMap: Substation distance; Grid congestion;  
243 Site shading; and Terrain suitability.

244 3.1 Substation distance aspect

245 The local distribution network operator, SPEN, publishes guidelines on connection  
246 opportunities for renewable energy generation [19]. An urban PVPS could be connected to the  
247 grid at a primary or secondary substation, or at some point on an 11 kV circuit. Only

248 installations of less than 12 kV can be connected to the low voltage network and this is too  
 249 small a scale for PVPS. In general, the location and cost of a possible grid connection must be  
 250 determined for each project as it depends on multiple considerations around the capacity and  
 251 type of equipment proposed for the installation as well as on the layout of nearby 11 kV  
 252 circuits and secondary substations.

253 SPEN operates 74 primary substations in the city or immediately adjacent to its boundary, and  
 254 each of these is at the centre of around a dozen 11 kV circuits feeding many secondary  
 255 substations. The density of the circuits is higher close to the substation so that the probability  
 256 of there being a suitable secondary substation or an accessible section of circuit will be higher  
 257 the closer a site is to a primary substation, and a criterion based on the straight-line distance to  
 258 the nearest 11 kV circuit will give a sufficient indication of the relative suitability of different  
 259 sites. It should be noted that this is not the actual distance covered by a connection cable,  
 260 which must be routed along roadsides. Although calculating the real grid distance through the  
 261 streets to the nearest accessible circuit is a viable analysis in GOMap, this was not  
 262 implemented for this project as a feasibility study would be required to determine the ideal  
 263 route for installing connection cables in light of the logistics involved (i.e. traffic redirection,  
 264 pedestrian access, commercial business impact *etc.*). Therefore, a criterion based on the  
 265 straight-line distance to the nearest 11 KV circuit was deemed to provide a sufficient  
 266 indication of the relative suitability of different sites. Glasgow has a surface area of around  
 267 750 km<sup>2</sup>, giving an average density of one primary substation per 12.5 km<sup>2</sup>, roughly the area  
 268 of a circle with a 2 km radius. This statistic led to the following factor scores.

Rating	Score	Factor
<i>Favourable</i>	1	Within 100 m of a substation connection line.
<i>Likely</i>	2	Between 100 m and 200 m of a substation connection line.
<i>Unlikely</i>	3	Further than 200 m from a substation connection line.

269 This shapefile covers the whole city, and is applicable to any renewable generation  
270 technology. It is updated each time SPEN revise their list of substations for Glasgow.

### 271 3.2 Grid congestion aspect

272 Even if there is a substation close by, it still may not be possible to connect if the existing  
273 circuits are overloaded or if there are already significant connections with the possibility of  
274 reverse current flow. This factor is distinct from the grid connection distance because the  
275 situation may change over time as loads change and substations are upgraded.

276 SPEN assesses congestion around primary substations from two perspectives: the ability of  
277 each 11 kV circuit to take distributed generation (Circuit level), and the impact of distributed  
278 generation on other circuits (Primary Area level) [20]. The company publishes GIS-based  
279 Network Heat Maps, which score each circuit at each substation on a 3-point scale for each of  
280 7 issues. On examination, however, the heat maps show no variation between the different  
281 circuits at any substation in the Glasgow area.

282 The total score for any substation could therefore theoretically range from 7 (best) to 21  
283 (worst) but in practice all the scores for the 74 primary substations in or immediately adjacent  
284 to Glasgow fall between 8 and 12, with 10 being the most frequent score. Hence, the factor  
285 scoring applied in GOMap for Glasgow is as follows.

Rating	Score	Factor
<i>Favourable</i>	1	Combined heat map score under 10.
<i>Likely</i>	2	Combined heat map score equal to 10.
<i>Unlikely</i>	3	Combined heat map score greater than 10.

286 This shapefile covers the entire city and is applicable to any renewable generation technology.  
287 It is updated each time SPEN issue revised Network Heat Maps for Central and Southern  
288 Scotland ([www.spenergynetworks.co.uk/pages/dg\\_spd\\_heat\\_maps\\_terms.aspx](http://www.spenergynetworks.co.uk/pages/dg_spd_heat_maps_terms.aspx)).

289 3.3 Site shading aspect

290 Solar PV generation depends on panel solar irradiation and if a part of an array connected to  
291 an inverter is shaded then the whole array output can fall significantly.

292 The shading caused by an adjacent building varies throughout the day and year, and a detailed  
293 assessment of the shadow footprint needs to be made during the design stage using high  
294 resolution modelling software. In GOMap, a daily footprint is determined from a shapefile  
295 containing all city buildings coupled with an Ordnance Survey Digital Surface Model [21] for  
296 the Summer and Winter solstices and the Spring and Autumn equinoxes: a composite annual  
297 footprint is then estimated by superimposing the outcomes. On examination, the difference  
298 between the annual footprint and that for Spring, Summer and Autumn only was generally  
299 less than 10 m in width. For this reason, it was decided not to attempt to include an  
300 intermediate score. The annual footprint shows the areas that will be shaded by surrounding  
301 buildings at some point over the year but does not imply that all of the area will be shaded all  
302 of the time. It also does not give a definitive answer on where there will be problems with  
303 shading caused by trees, large signs or hoardings, which are included in the Digital Surface  
304 Model. So it is not a substitute for a rigorous calculation of annual energy availability;  
305 however, the footprint does give an indicator of where it is most useful to look more closely.

Rating	Score	Factor
<i>Favourable</i>	1	Falls outside the estimated annual shaded footprint.
<i>Unlikely</i>	3	Falls within the estimated annual shaded footprint.

306 This shapefile covers the entire city and is applicable to all solar technologies. It is updated  
307 when a new Ordnance Survey Digital Surface Model is issued.

308 3.4 Terrain suitability aspect

309 Most urban land will not present problems for PVPS deployment. There may be sites that  
310 have been built around so that there is no road access but this will be rare. A PVPS does not

311 require deep foundations and panels can be held in place with gravity anchors if necessary,  
 312 thus minimising any environmental impact. However, steep slopes or broken ground with  
 313 limited access, such as a railway cutting or a site liable to flooding [22], will clearly be more  
 314 difficult to develop.

315 The information required to score this aspect is generated via a qualitative judgement based  
 316 on site information using Google Earth, the Digital Terrain Model, and SEPA’s interactive  
 317 flood map [23].

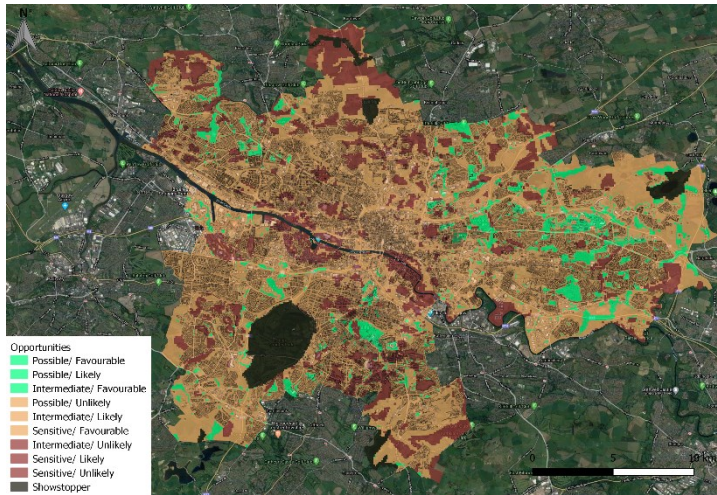
Rating	Score	Factor
<i>Favourable</i>	1	Flat ground, no access issues or risk of flooding.
<i>Likely</i>	2	Heavily sloping or broken ground; restricted access; unsafe buildings; medium risk of river or coastal flooding; high risk of surface water over large area.
<i>Unlikely</i>	3	No direct access; site under water or with high risk of river or coastal flooding.

318 These shapefiles cover VDL sites only and are applicable to PVPS. They are updated when,  
 319 for example, new flood risk assessments are issued.

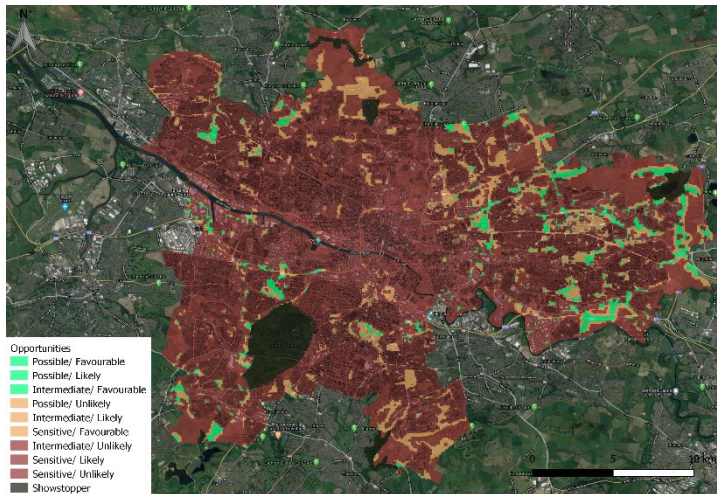
#### 320 **4. Glasgow City opportunity mapping**

321 Policy and technical ratings are established as the median value for the comprising aspect  
 322 scores, while setting the policy rating to 4 if the related Environmental aspect rating is 4  
 323 (*showstopper*). Where the aspect scoring method is ‘lenient’, this gives the most optimistic  
 324 view of the opportunity from a policy perspective and is appropriate where the intention is to  
 325 encourage sustainable developments. On the other hand, it has the disadvantage of hiding  
 326 individual aspects with high factor scores as would be exposed by the ‘stringent’ method.  
 327 Both these scoring methods and the difference they make to the generated opportunity map is  
 328 as shown in Figure 2.





Lenient method



Stringent method

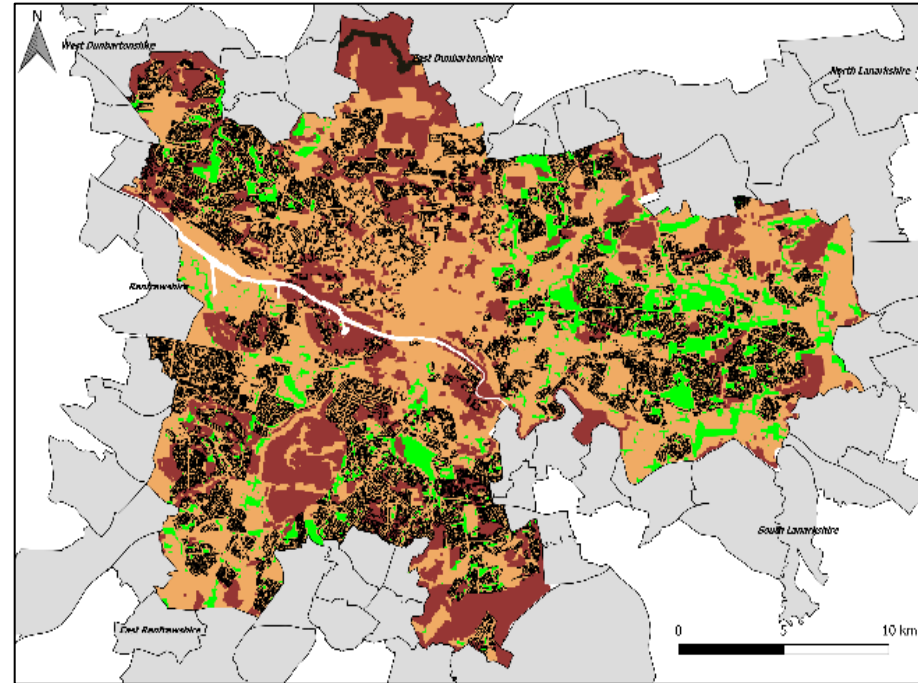


Figure 2: Policy/ Technical ratings citywide by the two scoring methods: lenient (upper left) and stringent (lower left). The right image shows the proximity of housing to the areas with the best rating.

330 The land area evaluated in the acceptable (green) category is significantly greater with the  
331 lenient method – 16.6 km<sup>2</sup> as opposed to 8.2 km<sup>2</sup> for the stringent method – a difference of  
332 almost 50%. Within GOMap, it is possible to weight aspect scores as a means to explore the  
333 impact on land availability of policy or technical aspect relaxation. The weighting system  
334 used in GOMap shares the intent of researchers who utilise GIS software to solve a multi-  
335 criteria problem. In the approach of overlay analysis, a raster file (an image comprised of  
336 pixels) is reclassified by assigning each pixel a value from a suitability scale. Several raster  
337 files are then overlaid, the values of each pixel calculated and the results shown in a new  
338 raster map. GOMap, conversely, uses shapefiles to achieve the same result. The advantage of  
339 this approach is that it allows for a single opportunity map to be shown and updated ‘on-the-  
340 fly’ as any policy and technical shapefile can be independently switched on/off and the scores  
341 recalculated automatically.

342 The view of GCC planners is that developers often perceive policy-related aspects as greater  
343 barriers than they themselves do and for this reason the lenient scoring method is preferred.  
344 However, some of the factors underpinning the Environmental aspect are genuine blockers:  
345 for example, the course of the Antonine Wall, which is a World Heritage site.

346 Because it is not possible to obtain data from different tools when applied to the same urban  
347 estate, an inter-model comparison between GOMap and other applications could not be  
348 performed. That said, GOMap has been shown to be equivalent to GCC’s planning  
349 application assessment procedure but with the added advantage of conflation with technical  
350 aspects and the flexibility/speed derived from procedure automation. Through the publishing  
351 of opportunity maps, the intention is to encourage development proposals that are likely to  
352 prove acceptable.

353 The influence of individual policy aspects can be determined by applying weighting factors,  
354 including turning aspects off in various combinations. Table 1, for example, lists the result  
355 when the policy aspects are disabled in turn (all other policy and technical aspects remaining

356 enabled) and when non-equal weightings are applied to the policy aspects (again with the  
 357 technical aspects remaining active). These data indicate that the Visual impact aspect is the  
 358 dominant constraint as this frees up the most land when disabled. By overlaying the City’s  
 359 ‘housing’ shapefile on the upper left map in Figure 2, it can be seen in the resulting map  
 360 shown upper right that the reason for this result is that VDL sites, which comprise the  
 361 majority of otherwise unconstrained sites, are overlooked by housing.

362 From the result for the policy aspect weighting case, it can be seen that policy weightings that  
 363 give emphasis to environmental and biodiversity issues at the expense of the other policy  
 364 aspects considerably increases the available land (in Glasgow at least): for the example given  
 365 in Table 1, from 16.6 km<sup>2</sup> when not weighted to 112.9 km<sup>2</sup> when weighted. In practice, f  
 366 course, the applied weightings would be the outcome of a consultation process.

Table 1: Impact of disabling and weighting the Policy aspects.

Aspect disabled	Land rated <i>possible</i> (km <sup>2</sup> )
None	16.6
Visual impact	32.8
Environmental	23.0
Developmental	21.6
Visual intrusion	21.0
Biodiversity	16.9
With aspect weighting <sup>#</sup>	112.9

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<sup>#</sup> 0.3 Environmental + 0.3 Biodiversity + 0.2 Visual impact  
 + 0.15 Developmental + 0.05 Visual intrusion

367 In a similar manner, the influence of the individual technical aspects can be quantified as  
 368 shown in Table 2 (again with all other policy and technical aspects fully enabled in each  
 369 case). These data indicate that the Site shading aspect is the dominant constraint as its

370 removal frees up the most land. That said, for the case of PVPS at least, removing this  
 371 constrain would not be possible.

Table 2: Impact of disabling and weighting the Technical aspects.

Aspect disabled	Land rated <i>possible</i> (km <sup>2</sup> )
None	16.6
Site shading	59.3
Substation distance	26.9
Grid congestion	19.9
Terrain suitability	17.2
With aspect weighting <sup>#</sup>	33.5

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<sup>#</sup> 0.4 Site shading + 0.3 Substation distance + 0.2 Grid congestion  
 + 0.1 Terrain suitability

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372 The application of technical aspect weightings that give a realistic emphasis as shown in  
 373 Table 2 (with the policy aspects remaining unweighted) increases the available land area to  
 374 33.5 km<sup>2</sup> from 16.6 km<sup>2</sup> when no weightings are applied. Such a weighting implies that the  
 375 significance of the last two aspects should be most improved by appropriate infrastructure  
 376 intervention.

### 377 **5. Glasgow VDL exploitation opportunity**

378 GOMap was applied to evaluate the suitability of VDL sites for PVPS deployment. Figure 3  
 379 shows the combined policy and technical ratings for Glasgow in all rated categories and for  
 380 sites in the most favourable (green) category. In the latter case, this corresponds to a total land  
 381 area of 1.95 km<sup>2</sup> out of a total of 11.3 km<sup>2</sup>.





Figure 3: Combined policy and technical scores for VDL sites in Glasgow. The left image shows the distribution of sites in all rated categories; the right the clustering of those in the green category.

383 Table 3 indicates how the total VDL area divides by policy and technical ratings in relation to  
 384 PVPS deployment. Of the total available VDL area in the city, 17.3 % lies in the green  
 385 category, 66.8 % in the orange category, 15.7 % in the red category, and 0.3 % in the  
 386 *showstopper* category.

387 Table 3: VDL exploitation opportunity (km<sup>2</sup>).

		Policy rating			
		1	2	3	4
Technical rating	1	0.08	1.35	0.13	0.0
	2	0.52	7.37	1.09	0.03
	3	0.05	0.65	0.03	0.0

394 The land areas indicated green in Table 3 were processed by GOMap’s in-built PVPS hourly  
 395 output estimator: Table 4 shows the annual PVPS energy yield for each of the 3 rating  
 396 categories (expressed in energy and dwelling/EV equivalent terms) and under the following  
 397 PVPS deployment assumptions:

- 398 • 50% of the available land at a given site can be utilised;
- 399 • the total number of PV panels is determined by searching for the optimum panel  
 400 inclination angle and inter-array spacing to avoid panel shading (40° and 7.7 m  
 401 respectively for Glasgow).

402 With these assumptions, a new shapefile is generated containing PV panels within the  
 403 boundary of all suitable land for each of the 3 rating categories. The embedded PVPS model  
 404 calculates the annual energy yield at 165 kWh/m<sup>2</sup>.y. Using a standard dimension PV panel of  
 405 2 x 1 m, the combined energy produced from the total number of panels is determined.

406 The average heating energy demand of a dwelling in Glasgow is estimated from the Scottish  
 407 Energy Statistics database [24], which gives the domestic energy consumption for Glasgow  
 408 City as 3,895 GWh/y of which the space heating component of an average household’s  
 409 energy consumption is 74.1 % or 2,886 GWh/y. Given that the number of occupied dwellings  
 410 is around 300,000, this gives the average heating demand for a Glasgow dwelling of 9.5  
 411 MWh/y. It is further assumed that heating will be increasingly electrified in future (e.g. via  
 412 heat pumps) in line with the Scottish Government’s energy strategy [25].  
 413 The average energy demand of an electric vehicle in the UK is 1.5 MWh/y [26].

Table 4: Estimated annual energy yield for VDL PVPS deployment.

Policy/ Technical rating	VDL area (km <sup>2</sup> )	Energy yield (GWh/y)	No. dwellings equivalent	No. EVs equivalent
possible/ favourable	0.08	3.0	312	1,979
possible/ likely	0.52	20.4	2,144	13,576
intermediate/ favourable	1.35	53.1	5,594	35,427
Total	1.95	76.5	8,050	50,982

414 To place these results in context, Glasgow has around 300,000 dwellings of which around  
 415 123,000 (41 %) are socially owned and, of these, 37,000 (30 %) have no wall insulation and  
 416 are in the hard-to-heat category [27]. The potential contribution of VDL-deployed PVPS is  
 417 therefore estimated at 2.7 %, 6.5 % and 21.8 % of the city’s total, social and hard-to-heat  
 418 housing stock respectively. This last figure is most significant in light of the Scottish  
 419 Government’s energy strategy, which calls for the electrification of building heating in a  
 420 manner that alleviates fuel poverty. Any final decision on PVPS deployment would, of  
 421 course, depend on the cost-effectiveness of specific deployments and issues associated with  
 422 the lost opportunities for other VDL site utilisation. Alternatively, and given that Glasgow  
 423 households have access to 0.64 cars on average [19], the energy yield of Table 4 would cover

424 26.6 % of Glasgow's car fleet if this was converted to EVs. It was also observed from the  
425 GOMap outputs that acceptable VDL sites are highly correlated with areas where public EV  
426 charge points will be required in future.

## 427 **6. Conclusions**

428 An urban-scale renewable energy opportunity map generator has been developed based on  
429 GIS technology loaded with shapefiles corresponding to policy and technical factors that are  
430 scored at 10 m x 10 m resolution across the city of Glasgow. The method of scoring was  
431 established in collaboration with specialists from GCC's Planning Department and SPEN  
432 electricity grid specialists. The opportunity map generator, which is available at no cost under  
433 an open source licence, was applied to the city of Glasgow to determine the opportunity for  
434 the deployment of PVPS at sites assigned the VDL designation. The outcome indicated a  
435 possible space heating energy contribution equivalent to 2.7 % of Glasgow's total housing  
436 stock, 6.5 % of social housing and 21.8 % of dwellings in the hard-to-heat category.  
437 Alternatively, the generated energy could power 26.6 % of Glasgow's car fleet if this was  
438 converted to EVs.

439 Although the GOMap application has here been reported for PVPS deployments at sites  
440 designated VDL, it has also been used to assess PV canopies applied to city multi-storey car  
441 parks. By varying the policy and technical scoring and weighting criteria, other technologies  
442 can be assessed, such as district heating schemes [28] [29] or city geothermal energy [30]  
443 [31], and alternative policy considerations imposed to reflect the planning requirements of  
444 other cities. It is anticipated that the Open Source nature of GOMap will facilitate  
445 collaborative development in future.

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