

## Experience with developing antibiotic stewardship programmes in Serbia; potential model for other Balkan countries?

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### ABSTRACT

**Introduction:** Antimicrobial resistance (AMR) and inappropriate use of antibiotics in children are important issues. Consequently, there is a need to develop comprehensive stewardship programmes even in hospitals with limited resources starting with children’s hospitals. **Method:** Retrospective observational analysis of antimicrobial utilization and resistance patterns over five years in a tertiary care children’s hospital in Serbia. **Results:** Cumulative AMR decreased but were still high, with high cumulative resistance rates among the most widely used antibiotics in the hospital. Total antibiotic use decreased from 2010 to 2014 although there was still high prescribing of reserved antibiotics. **Conclusion:** Concerns with inappropriate use, and high resistance rates, among some antibiotics used in the hospital are being used to develop guidance

on future antibiotic use in this hospital, building on the recently introduced antibiotic stewardship programme, as well as encourage other hospitals in Serbia to review their policies.

Key words: Serbia, antibiotic resistance, antibiotic utilisation, children, hospitals, low-resources, stewardship programmes

## **INTRODUCTION**

There are concerns with increasing resistance to antibiotics through their inappropriate use, leading to increased morbidity, mortality and costs [1-5]. The costs of antibiotic resistance in Europe were estimated at €1.5billion in 2007, now reaching €9billion per year or higher [6, 7], with costs also increasing with the use of newer more expensive antibiotics to treat resistant organisms [2, 8]. As a result, the monitoring of antimicrobial resistance (AMR), antibacterial use and the establishment of infection control programs, including the development of antibiotic stewardship programmes in hospitals, are seen as increasingly necessary to reduce resistance development and conserve existing antibiotics [9-15]. As part of this, antibiotic prescribing in children is of primary concern to reduce future morbidity and mortality. This includes both access to antibiotics, which can be a concern in some countries, as well as appropriate use [2, 3, 7].

In Serbia, antimicrobial use policies within hospitals are principally based on administrative measures and restrictions. In 2005, the concept of reserving antibiotics was implemented within the reimbursed hospital drug list, List B. This has resulted in regulations regarding their use including countersigning by specialists, and an evaluation of the microbiological outcomes [16, 17]. Under exceptional circumstances, hospitals can use an antibiotic which is not on the positive list [18]. Currently, restricted antibiotics include the carbapenems, linezolid, vancomycin, piperacillin-tazobactam, teicoplanin, colistin and ceftriaxone. In addition in 2013, the Ministry of Health requested that every hospital in Serbia should establish an antibiotic committee to instigate AMR monitoring and reporting as well as give professional advice for the rational use of antibiotics [19]. However, there were limited resources to implement such measures.

Despite these initiatives, data regarding antibiotic use and AMR patterns among children in hospitals in Serbia is currently very limited. This is not helped by the fact that antibiotic prescriptions and microbiology test results are often recorded on separate pieces of paper by different departments. As a result, making correlations between the two data sets challenging. This will potentially compromise the implementation of activities such as surveillance of antibiotic utilization and/ or AMR patterns.

Consequently, we sought to combine these two datasets within a leading children's hospital in Serbia to guide future empiric use as part of antimicrobial stewardship programs. Our assumption was that if we found concerns in a leading children's hospital in Serbia, there will be a high likelihood of similar concerns among other hospitals in Serbia where children are being treated as well as more widely within Serbia.

## MATERIALS AND METHODS

A retrospective drug utilisation and surveillance study was conducted among the paediatric and paediatric surgery clinics (125 beds) of a tertiary care institution in Serbia, the Clinical Centre Kragujevac hospital, which overall has 1274 beds. The number of beds available for children (patients aged 0-18 years) did not significantly change during the study period, with the number of bed days oscillating between 28576 and 36171 per year in the paediatric wards.

In the first part of the study, we undertook an analysis combining antimicrobial utilisation data with cumulative resistance in 2010 vs 2014.

Antibiotic utilisation data was measured using the ATC DDD methodology, with DDDs typically accepted for recording medicine use for comparative purposes [20-24]. We are aware that DDDs are normally assigned based on their use in adults, and for medicines approved for use in children, dose recommendations will differ based on children's age and body weight. In addition, many medicines used in children are typically not approved for such use, and documentation regarding dosing regimens are generally unavailable. Consequently, the WHO International Working Group for Drug Statistics Methodology concluded that paediatric DDDs are impossible to assign, and prescribed daily dosages (PDDs) and indications in paediatric population should be used if available [25]. However, if this is difficult, the Working Group suggested DDDs should be used as a measuring tool for overall comparisons [25].

Antibiotic dispensing data were collected from the hospital pharmacy on all antibiotics prescribed for systemic use among children from 2010-2014. In order to concentrate on the most prescribed antibiotics, the data on their utilization was limited to those antibiotics which comprised 90% of total utilization expressed in DDDs/100 patient days [23,26,27]. At the same time, we followed the percentages of bacterial isolates resistant and susceptible to the same antibiotics that were used in the study site. Utilization and resistance rates were combined. Cumulative resistance rates were calculated for those microbes naturally susceptible to each antibiotic from those antibiotics comprising 90% of total antibiotic utilisation as a percentage of resistance, intermediate or susceptible strains from the total number of strains analysed. Resistant and intermediate strain data were subsequently combined. . This is part of ongoing antimicrobial stewardship programmes in the hospital.

We are aware that antibiotic stewardship programs do differ in their content from hospital to hospital, and from country to country, to reduce infections and colonisation with antibiotic-resistant bacteria within hospitals [15,28,29]. We are also aware that there is limited data available on their implementation and effectiveness among paediatric patients [30]. In the Clinical Center Kragujevac, antibiotic stewardship (AS) was composed of the following elements: (i) establishing a drug and therapeutics committee (DTC), (ii) issuing antibiotic prescribing policies and hospital formularies via the DTC, (iii) biannual analysis of resistance patterns among the isolates from the central Intensive Care Unit and its distribution to all clinicians, (iv) pre-authorization of reserve antibiotics dispensing by a clinical pharmacology specialist, (v) issuing local guidelines for antibiotic prophylaxis and empiric treatment and consulting clinical pharmacologists and infectious diseases specialists when prescribing

antibiotics to complex patients. The AS was fully implemented in this hospital at the beginning of 2014, and is ongoing.

Data on antimicrobial resistance were obtained from hospital microbiological laboratory. This included more than 90,000 uniform Excel files from 2010 to 2014 containing information for instance regarding the clinic/ ward where the specimens were collected and in which material, e.g. sputum, blood or liquor, which bacteria were isolated, what antibiotics were used to test potential bacteria resistance and what were the results. Using Excel macros, data involving children were extracted for each year. The data were subsequently filtered to improve the understanding in tables and graphs. Duplicate samples with the same isolates from the same patients were taken into account as one sample.

We included only species with at least  $\geq 30$  isolates tested. Under certain circumstances, when we did not have  $\geq 30$  isolates, we combined the isolates from two consecutive years into the calculations [27]. All sources of potential microbes, including pus, sputum, wounds, blood, and urine, were analyzed together since we wished to represent the total volume of resistant pathogens circulating in the hospital. Microbiology reports define resistant, intermediate or sensitive strains according to Clinical and Laboratory Standard Institute standards [31]. Antimicrobial susceptibility systems employed by the microbiology department have not changed through the years.

The costs per DDD were also calculated to help with future guidance. Cost data was recorded in local currency (RSD) to avoid problems with currency conversions. This included developments in the procurement system, including centralised procurement, to help reduce costs [32].

In the second part of the study, we looked at antimicrobial resistance patterns in more detail for five consecutive years to determine specific cumulative resistance and utilisation rates for the predominant bacterial population to provide future guidance. For these microbes, cumulative resistance rates were calculated for the most used antibiotics from the antibiotic panel used in the sensitivity tests with the same methodology described above.

Data from clinical and surgical units included in the study are provided in one group as the first step of introducing a new surveillance system in hospital settings with limited resources. This methodology can be further modified by the type of medical specialty (medical vs surgical, ICU and non-ICU) since the nature of any surveillance system is to disentangle the epidemiology of antibiotic use and define areas at risk of antibiotic misuse.

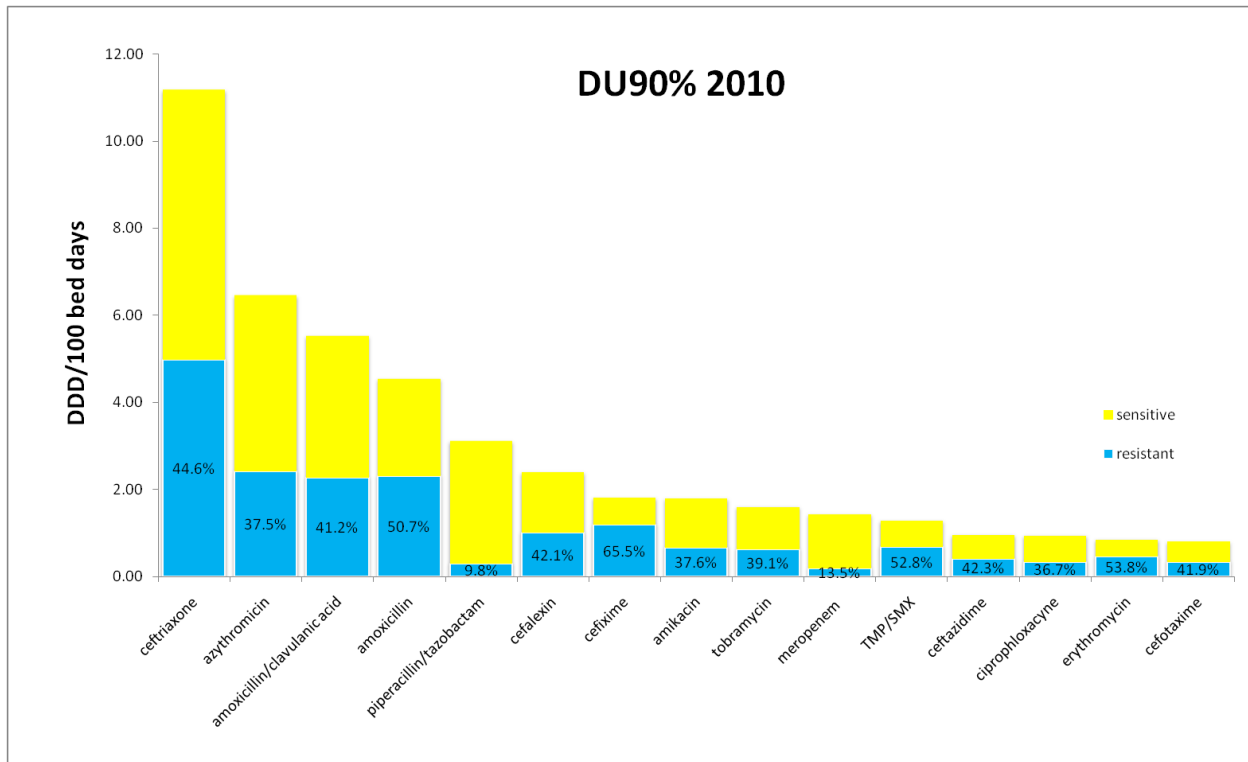
No ethical approval was sought since this study collected anonymised aggregated data. This is in line with other studies employing similar methodologies [22, 33-35], and is the current situation in Serbia.

## RESULTS

### *Antibiotic utilisation data*

Figure 1 documents the utilisation and resistance profile for antibiotics for systemic use (ATC J01) in the paediatric and paediatric surgery clinics of Clinical Center Kragujevac in 2010.

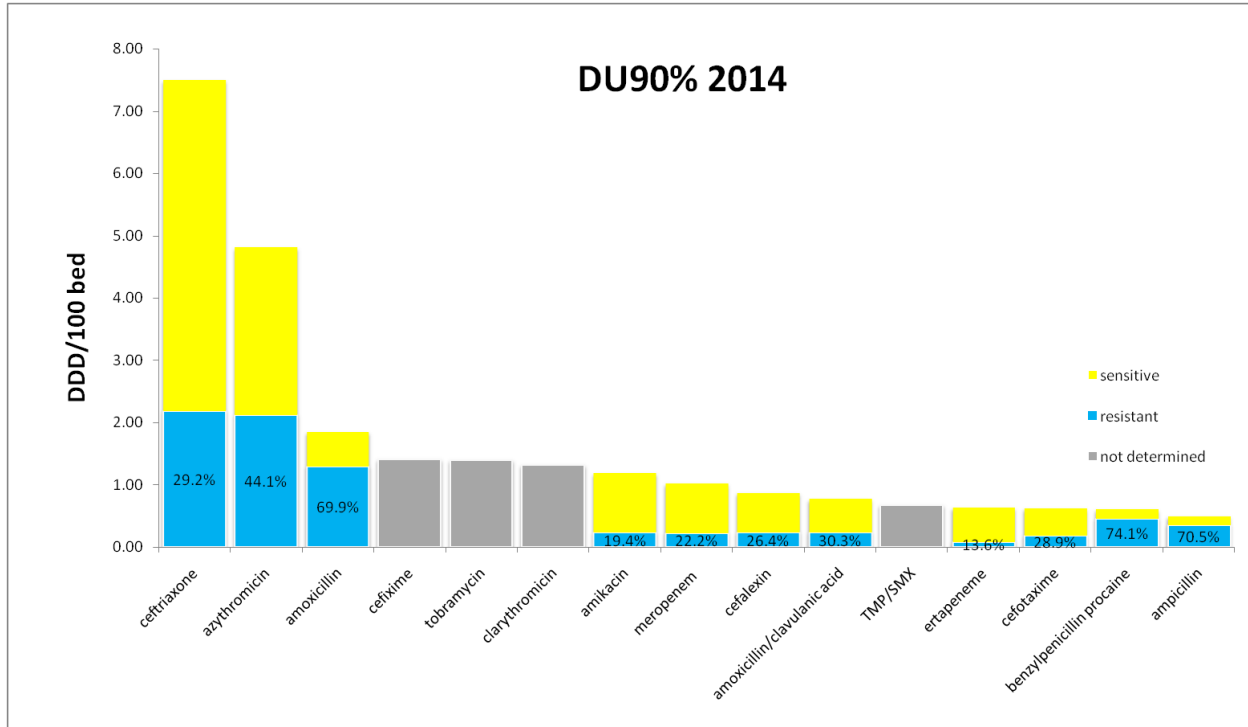
Figure 1 – Drug utilisation 90%-cumulative resistance profile in 2010



In 2010, antibiotics outside DU90% included ampicillin, benzylpenicillin, fenoximetilpenicillin, benzylpenicillin procaine, chloramphenicol, cefazolin, cefuroxime, cefprozil, cefepime, imipenem/cilastatin, clarythromycin, clindamycin, gentamicyn, vancomycin, teicoplanin, colistin and metronidazole. Table 1S (Supplementary material) documents the 15 antibiotics ranked in order of number DDDs corresponding to 90% of their use in 2010 as well as percentage resistance.

Figure 2 documents antibiotics for systemic use (ATC J01) as well as resistance profiles in paediatric and paediatric surgery clinics of Clinical Center Kragujevac in 2014.

Figure 2 – Drug utilisation 90%-cumulative resistance profile in 2014



In 2014 antibiotics outside DU90% included chloramphenicol, ampicillin/sulbactam, piperacillin/tazobactam, cefazolin, cefprozil, ceftazidime, imipenem/cilastatin, erythromycin, clindamycin, gentamicin, ofloxacin, ciprofloxacin, vancomycin, teicoplanin, colistin and metronidazole. Table 2S (Supplementary material) documents the 15 antibiotics ranked in order of number DDDs corresponding to 90% of the use in 2014.

From the antibiotic DU90% profile for 2010 versus 2014, total antimicrobial use among children in the hospital was 49.4 and 27.8 DDDs/100 bed days in 2010 versus 2014 (Tables 1S and 2S). There were limited changes in the patterns of antibiotic use comparing 2010 with 2014. The utilisation of reserve antibiotics from the reimbursement drug list was approximately 30% of the total consumption within the DU90% segment, with high utilisation of ceftriaxone and low utilisation of the other restricted antibiotics. Cumulative resistance rates generally decreased with a slight increase of resistance to azithromycin (37.5% to 44.1%, 2010 vs. 2014, calculated by dividing the number of resistant isolates by the total number of isolates). However, there was high cumulative resistance to benzyl penicillin, amoxicillin and ampicillin as the antibiotic panel used in sensitivity tests for *S.aureus*, the most common isolated bacteria, included these antibiotics and almost all *S.aureus* tested were 100% resistant. No data on resistance patterns were available for 4 of the 15 most commonly used antibiotics in 2014, while all were available in 2010. These were cefixime, tobramycin, clarythromicin, and TMP/SMX. Finally, the total costs per DDD typically decreased during the study period.

### ***Specific cumulative resistance and utilisation rates for predominant bacterial population***

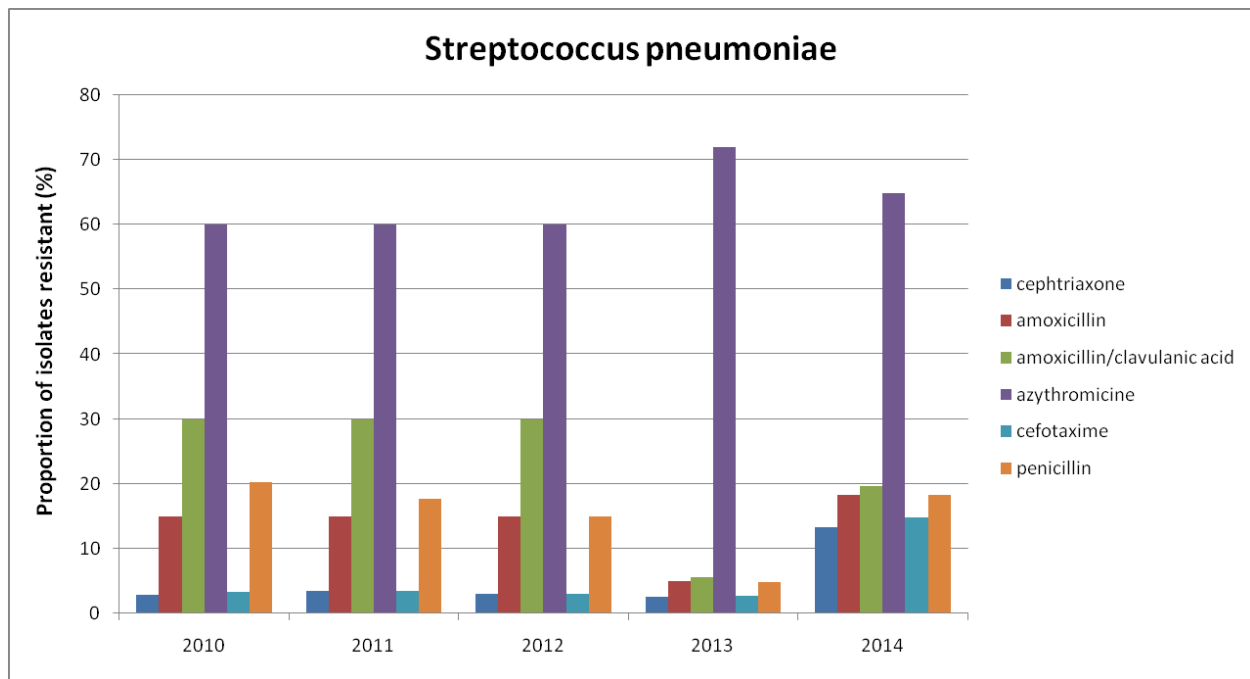
The number of the assays performed for the paediatric and paediatric surgery clinics was comparable across the years, e.g. 4516 in 2010, 5268 in 2011, 4441 in 2012, 5217 in 2013 and 6871 in 2014.

The most identified isolated organisms in the paediatric and paediatric surgery clinics in Clinical Center Kragujevac in 2014 were *Staphylococcus aureus* (36 %), *Streptococcus pneumoniae* (20%) and *Escherichia coli* (13 %).

As methicillin resistance is CLSI-recommended surrogate for all beta lactams, we report just the extent of *methicillin resistant S. aureus* [MRSA]. This reflected a general downward trend from 13.3% in 2010, to 3.8% in 2011, 0% in 2012, 6.7% in 2013, and 0.5% in 2014. Oxacillin is currently not available in Serbia, just cloxacillin. However, the antibiotic panel used in sensitivity tests for *S.aures* does not contain routine testing for cloxacillin. In addition, cefpodoxime is not currently tested, with cefpodoxime known to have good activity among major respiratory pathogens [36]

Figures 3 to 5 provide further details of the most common bacteria and the most common antimicrobial resistance patterns. *S. pneumoniae* isolates used to create the antibiogram reflected complicated and refractory infections since *S. pneumoniae* is not routinely cultured in uncomplicated otitis media or pneumonia (Figure 3).

Figure 3.-Antibiotic resistance patterns for *Streptococcus pneumoniae* from 2010 to 2014



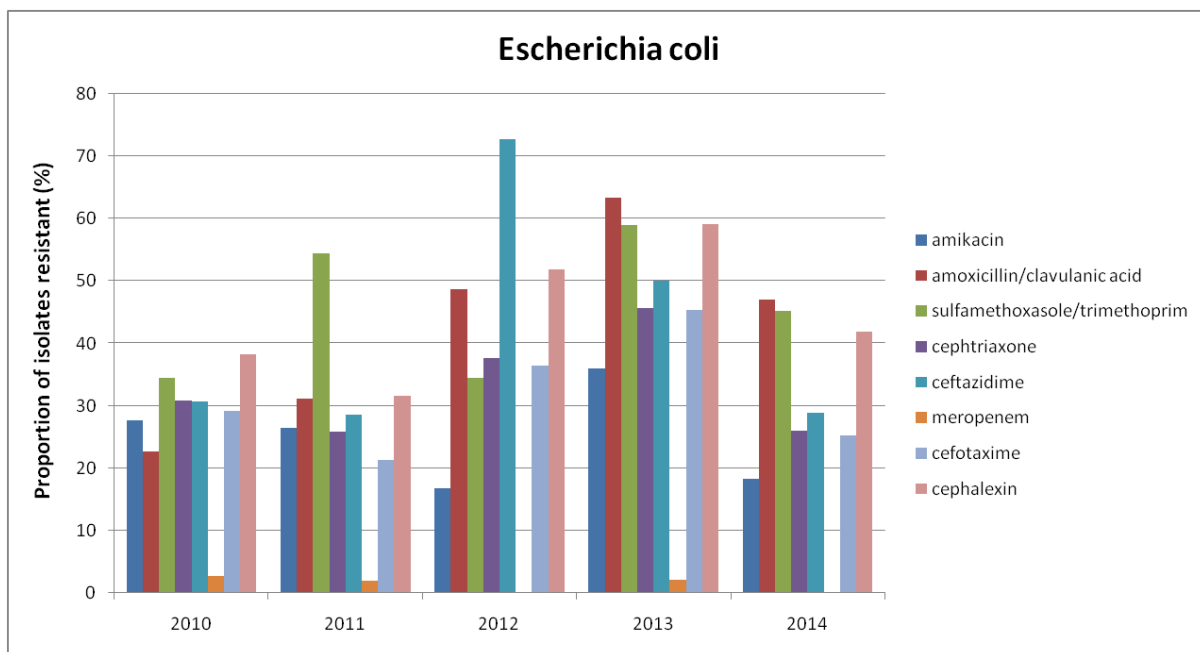
The percentage of isolates that conferred resistance to amoxicillin and amoxicillin/clavulanic acid decreased from 30% in 2010 to 20% in 2014, and for ampicillin from 17% to 15%, respectively. The percentage of isolates that conferred resistance to ceftriaxone and cefotaxime increased to 13% and 15% in 2014 from 3% in 2010, respectively (Figure 3).

Regarding the most used antimicrobials tested, the proportion of erythromycin resistance varied from 40% in 2010/2011 to 51% in 2014. Erythromycin susceptibility predicts azythromycin susceptibility to *S. pneumoniae*. Clindamicin resistance varied 55% in 2010/2011 to 59% in 2014. All isolates with exception of one were susceptible to vancomycin in 2014 (0.5%). Overall, 18% of *S. pneumoniae* at KC Kragujevac were resistant to penicillins.

According to CLSI recommended standards, CNS (central nervous system) breakpoints were used for *S. pneumoniae* isolated from cerebrospinal fluid. During the study period, there were three isolates and all were susceptible to ceftriaxone and one was resistant to penicillin. Resistance to azythromycin was high throughout the study period (Figure 3). However, there is no obvious association between the extent of azythromycin use and antibiotic resistance patterns for *S.pneumoniae*.

Figure 4 shows the trend in resistance rate of *E.coli* to amikacin, amoxicillin/clavulanic acid, TMP/SMX, cephtriaxone, ceftazidime, ceftaxime, cefalexin and meropenem. The results of resistance rates for other tested antimicrobials in 2014 were 66% for ampicillin, 55% for gentamicin, 52% for cefuroxime, 15% for cefepime, 7% ofloxacin, 5% nitrofurantoin and 0% for imipenem and ertapeneme.

Figure 4. Antibiotic resistance patterns for *Escherichia coli* from 2010 to 2014 for antibiotics in DU90% utilisation segment

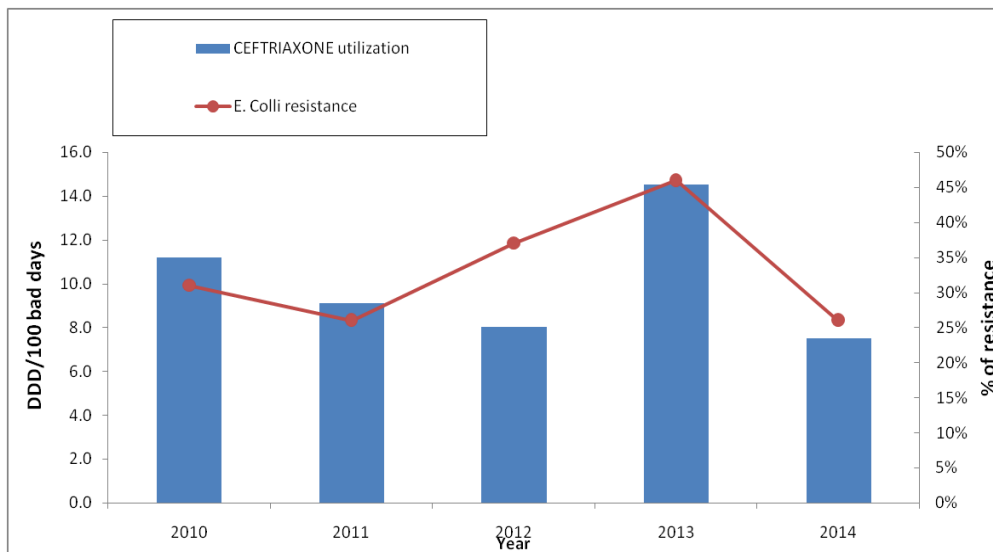




ESBL-rates were estimated based on susceptibility to third-generation cephalosporins, such as ceftazidime. The rate of ESBL-producing E.coli did not appreciably change during the study period although there appeared to be a downward trend, i.e. 30% in 2010 and 28% in 2014 respectively.

Cefazoline is a first-generation parenteral cephalosporin and an important choice for the treatment of acute UTI; however, its susceptibility is currently not routinely tested in the hospital. However even for the cephalosporins that are routinely used in susceptibility tests, it is not possible to make a straightforward decision whether their use was justified and therefore whether they contributed to the observed resistance patterns. For example, without an insight in diagnoses of the patients we could not decide about relation between ceftriaxone and resistance rate shown in the Figure 5.

Figure 5. Trend analysis of ceftriaxone utilisation and resistance pattern for E.coli



### ***Cost data***

The total costs per DDD typically decreased during the study period (Tables 1S and 2S). For example, the cost of ceftriaxone fell from 856 RSD/DDD in 2010 to 128 RSD/DDD in 2014, meropenem from 4475 in 2010 to 1970 RSD/DDD in 2014, and cefixime from 193 in 2010 to 134 RSD/DDD in 2014 (Table 1).

Table 1 – Cost/ DDD (in RSD) of antibiotics used among children in 2014.

No.	ATC	INN	cost/ DDD
1	J01DH03	ertapenem	5098
2	J01GB01	tobramycin	3993
3	J01DH02	meropenem	1970
4	J01DD01	cefotaxime	510
5	J01GB06	amikacin	436
6	J01CA01	ampicillin	254
7	J01EE01	sulphametoxazole and trimethoprim	163
8	J01DD08	cefixime	134
9	J01DD04	ceftriaxone	128
10	J01CR02	amoxicillin and enzym inhibitor	61
11	J01FA10	azithromycin	56
12	J01DB01	cefalexin	53
13	J01CE30	benzylpenicillin procain	51
14	J01FA09	clarithromycin	32
15	J01CA04	amoxicillin	19

## DISCUSSION

Developing effective antibiotic policies in hospitals depends on the surveillance of current resistance patterns, coupled with an understanding of current antibiotic utilization patterns, to guide empiric use whilst sensitivity analyses are being undertaken. Hence, it should become mandatory for hospitals to establish efficient surveillance systems along with monitoring current antibiotic utilization to improve their appropriate use. This can be helped by instigating measures such as the WHONET Software programme to monitor local resistance patterns; however, we believe only one hospital in Serbia is currently using this programme [37].

From the antibiotic DU90% profile in 2010 vs, 2014, we can conclude that the cumulative antimicrobial resistance is similar and relatively high (Figures 1 and 2 as well as Tables 1S and 2S), with high cumulative resistance rates among the most widely used antibiotics from 2010.

Overall, total antibiotic use decreased appreciably from 2010 to 2014 (Tables 1S and 2S); however, there was high prescribing of the reserved antibiotic ceftriaxone. In addition, sensitivity tests were not available for 4 of the 15 most commonly used antibiotics in 2014, pointing to a lack of integration between microbiology and routine clinical care in the hospital. We will now be reviewing this within the hospital to develop policies to improve future prescribing, and this will be part of future studies. This can also act as an exemplar for other hospitals in Serbia to improve future antibiotic prescribing.

One of the main findings of this study is the high resistance of *S.pneumoniae* to azithromycin (Figure 3). This may be because there has been high total antibiotic consumption in Serbia versus other European countries in recent years [38]. In addition, antibiotic use among children in primary care in Serbia has been extremely high, with frequent prescribing for indications with little or no benefit from antibiotics such as upper respiratory tract infections [27]. This is important since previous antibiotic exposure in primary care is related to high antibiotic resistance in hospitals [39].

The debate continues in literature with regard to the impact of macrolide resistance on the outcome of pneumococcal pneumonia. Antibiotic resistant strains increase the severity of illness and make it more difficult to treat these infections effectively. Several cases of macrolide treatment failure have been documented in the literature [40, 41], and with high levels of macrolide resistance in this children's hospital, we believe these antibiotics should not be routinely used as empiric therapy of *S. pneumoniae* whilst AMR rates remain high. Probable reasons for the increase in resistance rate of azithromycin and amoxicillin in 2014, despite a decrease in their intra-hospital use, is the extensive and unjustified prescribing of these antibiotics in primary care. On the other hand, the antibiotics used only in hospitals such as ceftriaxone had decreased both in usage and resistance rates. The main promoter of resistance to antibiotics is likely inappropriate use of these antibiotics in ambulatory care especially for wrong indications, which include potential viral infections, and this should be placed in focus in future interventions within the healthcare system in Serbia and other countries. A reasonable alternative to macrolides may be levofloxacin, which is already being used for the treatment of community acquired pneumonia (CAP) in children in clinical trials [42, 43]. Although quinolones may have adverse effects on the cartilage of great joints in children, recent studies with long-term follow-up showed that this risk was overestimated and its use in hospitalized children with such serious infection as CAP is justified [44]. Consequently, we have begun implementing this recommendation in this children's hospital, alongside educational and other measures, to reduce inappropriate macrolide use, and will be following this up in future studies to further guide prescribing in this and other similar hospitals in Serbia.

Additionally, the Ministry of Health in Serbia is now planning to introduce in a national immunization programme - the pneumococcal conjugate vaccine - in all infants and young children. This may also be critical in reducing nasopharyngeal carriage and limit the dissemination of drug-resistant strains [45-47]. We will also be monitoring this impact in the future.

Rhamos *et al.* showed that the prevalence of resistance is country specific and reflects differences in the availability and consumption of antibiotics. In countries with a long tradition of surveillance programmes such as Australia, Slovakia and Sweden, there have been reductions in the prescription and use of antibiotics [48]. In our study, *ESBL-rate E.coli* decreased with decreased antibiotic consumption in 2010 vs. 2014; however, this was still high at 28% in 2014. For an antibiotic to be considered as first line empirical treatment for urinary tract infections, resistance should not exceed 20% in the most likely infecting strains [49, 50]. According to these criteria, all third generation cephalosporins used in our hospital are currently above this with reported resistance rates from 25-28% (Figure 5). The use of antimicrobials for which the uropathogen has shown resistance can lead to serious consequences [51], particularly for patients

with pyelonephritis. Consequently, in this situation, healthcare providers should consider empiric treatment with carbapenem or amikacin or another agent found to be consistently active on the basis of the local antibiogram. This policy has again already been introduced into our hospital, and again we will be monitoring the situation to provide guidance to others.

Encouragingly, the rate of MRSA among the pediatric population in KC Kragujevac is relatively low compared to reports from other countries [52], and it should be kept this way through the continuous monitoring of local *S. aureus* susceptibility patterns.

Since cloxacillin must be administered frequently (i.e. four times daily in children), and cloxacillin is sometimes associated with severe phlebitis, cefazoline is a reasonable substitute for the empiric management of bacteremia with MSSA. With such high levels of resistance in our hospital, clindamycin should only be used for infections caused by MSSA if the sensitivity of an isolate was confirmed, and the D-test for erythromycin – induced resistance was negative. Such recommendations have also now been introduced in our hospital.

As can be seen (Section 3.3 as well as Tables 1S and 2S), the costs of antibiotics have been falling in recent years. This can be partially explained by a reform in the procurement system for hospital medicines in Serbia. Until 2013, Serbia had a system whereby each hospital procured their own medicines individually, choosing their own suppliers and brands for medicines to address particular diseases. Rather than competing on price, suppliers typically competed on the level of “rebate” offered to a hospital to increase the monies available to the hospital to purchase other goods and services. These rebates were often as much as one-third of the total purchase price. The new procurement system was introduced in 2014 to address this leading to central procurement and an appreciable drop in prices such as prices for ceftriaxone [32] (Table 1).

We acknowledge that there are typically a low number of tissue specimens analyzed in Serbian hospital, which may have influenced interpretation of the results. General limitations of DDDs are common for all aggregated data, exacerbated in the case of paediatric patients. This together with and the limitations of the aggregate microbiology data are described by Goryachkina *et al.* [26]. Calculations of costs and drug utilization in children based on adult DDDs can also not be used for estimates of prevalence, so the only aspects we could follow were time trends and comparisons between the groups. Despite these limitations, we believe our findings are robust and are already influencing prescribing in this hospital and wider.

## CONCLUSIONS AND RECOMMENDATIONS

Overall, we believe our findings show that increased local efforts to enhance surveillance for AMR are necessary to inform treatment decisions, especially empiric use. The approach to local infection control should be multifaceted and should include microbiology and utilization assessments together with measures to improve local hygiene such as improved hand-hygiene in wards [53-56]. The development of pro-active antibiotic stewardship programs is a way forward [13-15,29,57-61] as well as consulting microbiologists and clinical pharmacologists when prescribing antibiotics for complex clinical cases [62]. Furthermore, joint efforts should be made to enhance appropriate antibiotic prescribing and dispensing in all primary, secondary and tertiary care settings in Serbia which treat children. This again will be the subject of future

research projects together with increasing efforts in Serbia to reduce the illegal purchase of antibiotics in Serbia [37] as well as improve physician education surrounding antibiotic use.

Finally, we hope this original research in Serbia has implications for other central and eastern European countries struggling to enhance their appropriate use of antibiotics.

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### **Key points**

- The appropriate use of antibiotics especially in children is of growing importance given the extent of antibiotic resistance across countries including Serbia and the lack of new antibiotics
- Knowledge of current antibiotic utilisation patterns coupled with knowledge regarding current resistance rates is essential to improve the empiric use of antibiotics and reduce future AMR rates across sectors including hospitals
- Effective antibiotic guidance can be developed by combining an analysis of antibiotic utilisation and resistance patterns even in countries with limited resources, and lead to changes in the future empiric use of antibiotics and subsequent changes in resistance rates
- Reserving antibiotics through formal guidelines can help control their use, especially if prior authorisation schemes are in place in hospitals. However, this needs to be followed up with education and other initiatives to improve future use
- Appropriate use of antibiotics coupled with changes in pricing policies can appreciably reduce their costs benefitting all key stakeholder groups

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